USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 1 of 107

25-1232-cv

United States Court of Appeals

for the

Fourth Circuit

JONATHAN R., et al.,

Plaintiffs-Appellants,

v.

Patrick Morrisey, et al.,

Defendants-Appellees.

ON APPEAL FROM THE UNITED STATES DISTRICT COURT FOR THE SOUTHERN DISTRICT OF WEST VIRGINIA, No. 3:19-cv-00710 (Hon. Joseph R. Goodwin)

BRIEF OF THE NATIONAL CENTER FOR YOUTH LAW AND 32 ADDITIONAL ORGANIZATIONS AS *AMICI CURIAE* IN SUPPORT OF PLAINTIFFS-APPELLANTS

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Counsel for Amici Curiae

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 2 of 107

UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT

DISCLOSURE STATEMENT

- In civil, agency, bankruptcy, and mandamus cases, a disclosure statement must be filed by **all** parties, with the following exceptions: (1) the United States is not required to file a disclosure statement; (2) an indigent party is not required to file a disclosure statement; and (3) a state or local government is not required to file a disclosure statement in pro se cases. (All parties to the action in the district court are considered parties to a mandamus case.)
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- In criminal cases, the United States must file a disclosure statement if there was an organizational victim of the alleged criminal activity. (See question 7.)
- Any corporate amicus curiae must file a disclosure statement.
- Counsel has a continuing duty to update the disclosure statement.

No.	25-1232 Caption: Jonathan R. v. Morrisey
Purs	suant to FRAP 26.1 and Local Rule 26.1,
Ame	erican Civil Liberties Union
(nan	me of party/amicus)
	o is, makes the following disclosure: pellant/appellee/petitioner/respondent/amicus/intervenor)
1.	Is party/amicus a publicly held corporation or other publicly held entity? ☐YES ✓NO
2.	Does party/amicus have any parent corporations? ☐ YES ✓NO If yes, identify all parent corporations, including all generations of parent corporations:
3.	Is 10% or more of the stock of a party/amicus owned by a publicly held corporation or other publicly held entity? ☐ YES ✓ NO If yes, identify all such owners:

4.	Is there any other publicly held corporation or other publicly financial interest in the outcome of the litigation? If yes, identify entity and nature of interest:	ly held entity	that has a direct ☐YES ✓NO
5.	Is party a trade association? (amici curiae do not complete If yes, identify any publicly held member whose stock or esubstantially by the outcome of the proceeding or whose claursuing in a representative capacity, or state that there is not a state of the proceeding or whose claursuing in a representative capacity, or state that there is not a state of the proceeding or whose claursuing in a representative capacity.	quity value co	ould be affected e association is
6.	Does this case arise out of a bankruptcy proceeding? If yes, the debtor, the trustee, or the appellant (if neither the party) must list (1) the members of any creditors' committee caption), and (3) if a debtor is a corporation, the parent corporation that owns 10% or more of the stock of the debt	ee, (2) each deporation and	ebtor (if not in the
7.	Is this a criminal case in which there was an organizational If yes, the United States, absent good cause shown, must lis victim of the criminal activity and (2) if an organizational v parent corporation and any publicly held corporation that o of victim, to the extent that information can be obtained three descriptions and the corporation of victim and the corporation can be obtained three descriptions.	st (1) each org victim is a cor wns 10% or r	rporation, the more of the stock
	ure: /s/ Sydney Leigh Martin	Date:	5/20/2025

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 4 of 107

UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT

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No.	25-1232 Caption: Jonathan R. v. Morrisey
Purs	uant to FRAP 26.1 and Local Rule 26.1,
ACL	U Foundation of Maryland
(nan	ne of party/amicus)
who	o is, makes the following disclosure: ellant/appellee/petitioner/respondent/amicus/intervenor)
1.	Is party/amicus a publicly held corporation or other publicly held entity? ☐YES ✓NO
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6.	Does this case arise out of a bankruptcy proceeding? If yes, the debtor, the trustee, or the appellant (if neither the party) must list (1) the members of any creditors' committe caption), and (3) if a debtor is a corporation, the parent corp corporation that owns 10% or more of the stock of the debt	ee, (2) each deporation and a	ebtor (if not in the
7.	Is this a criminal case in which there was an organizational If yes, the United States, absent good cause shown, must list victim of the criminal activity and (2) if an organizational victim parent corporation and any publicly held corporation that or of victim, to the extent that information can be obtained through	st (1) each org victim is a cor wns 10% or r	rporation, the more of the stock
	ure: /s/ Sydney Leigh Martin el for: ACLU Foundation of Maryland	Date:	5/20/2025

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 6 of 107

UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT

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No.	No. <u>25-1232</u> Caption: <u>Jo</u>	nathan R. v. Morrisey
Purs	Pursuant to FRAP 26.1 and Local Ru	le 26.1,
ACL	CLU of North Carolina Legal Foundatio	n
(nar	name of party/amicus)	
	who is, appellant/appellee/petitioner/respond	
1.	. Is party/amicus a publicly held	d corporation or other publicly held entity? YES NO
2.	1 3 3 1	earent corporations?
3.	. Is 10% or more of the stock of other publicly held entity? If yes, identify all such owner	f a party/amicus owned by a publicly held corporation or ☐YES ✓ NO s:

4.	Is there any other publicly held corporation or other publicly financial interest in the outcome of the litigation? If yes, identify entity and nature of interest:	y held entity	that has a direct □YES☑NO
5.	Is party a trade association? (amici curiae do not complete to If yes, identify any publicly held member whose stock or equivolve substantially by the outcome of the proceeding or whose clapsursuing in a representative capacity, or state that there is not pursuing in a representative capacity.	quity value co	ould be affected e association is
6.	Does this case arise out of a bankruptcy proceeding? If yes, the debtor, the trustee, or the appellant (if neither the party) must list (1) the members of any creditors' committee caption), and (3) if a debtor is a corporation, the parent corp corporation that owns 10% or more of the stock of the debtor.	e, (2) each de oration and a	ebtor (if not in the
7.	Is this a criminal case in which there was an organizational If yes, the United States, absent good cause shown, must lis victim of the criminal activity and (2) if an organizational v parent corporation and any publicly held corporation that or of victim, to the extent that information can be obtained through	t (1) each org ictim is a cor wns 10% or n	poration, the nore of the stock
Signati	ure: /s/ Sydney Leigh Martin	Date:	5/20/2025
Counse	el for: ACLU of North Carolina Legal Foundation		

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 7 of 107

- 2 -

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 8 of 107

UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT

DISCLOSURE STATEMENT

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No.	25-1232 Caption: Jonathan R. v. Morrisey
Purs	suant to FRAP 26.1 and Local Rule 26.1,
	erican Civil Liberties Union of South Carolina Foundation ("ACLU of South Carolina") ne of party/amicus)
who	o is, makes the following disclosure: ellant/appellee/petitioner/respondent/amicus/intervenor)
1.	Is party/amicus a publicly held corporation or other publicly held entity? ☐YES ✓NC
2.	Does party/amicus have any parent corporations? ☐ YES ✓NO If yes, identify all parent corporations, including all generations of parent corporations:
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4.	Is there any other publicly held corporation or other publicly financial interest in the outcome of the litigation? If yes, identify entity and nature of interest:	ly held entity	that has a direct ☐YES ✓NO
5.	Is party a trade association? (amici curiae do not complete of the figure of the proceeding or whose stock or expulsionally by the outcome of the proceeding or whose clapursuing in a representative capacity, or state that there is not a state of the proceeding or whose clapursuing in a representative capacity, or state that there is not a state of the proceeding or whose clapursuing in a representative capacity, or state that there is not a state of the proceeding or whose clapursuing in a representative capacity.	quity value co aims the trade	ould be affected association is
6.	Does this case arise out of a bankruptcy proceeding? If yes, the debtor, the trustee, or the appellant (if neither the party) must list (1) the members of any creditors' committee caption), and (3) if a debtor is a corporation, the parent corporation that owns 10% or more of the stock of the debt	ee, (2) each de poration and a	ebtor (if not in the
7.	Is this a criminal case in which there was an organizational If yes, the United States, absent good cause shown, must list victim of the criminal activity and (2) if an organizational victim parent corporation and any publicly held corporation that of victim, to the extent that information can be obtained through the corporation of victim.	st (1) each org victim is a cor wns 10% or n	poration, the more of the stock
_	ure: /s/ Sydney Leigh Martin	Date:	5/20/2025

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 10 of 107

UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT

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No.	25-1232 Caption: Jonathan R. v. Morrisey
Purs	uant to FRAP 26.1 and Local Rule 26.1,
ACL	U of Virginia
(nan	ne of party/amicus)
who	o is, makes the following disclosure: ellant/appellee/petitioner/respondent/amicus/intervenor)
1.	Is party/amicus a publicly held corporation or other publicly held entity? ☐YES ✓NO
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3.	Is 10% or more of the stock of a party/amicus owned by a publicly held corporation or other publicly held entity? ☐ YES ✓ NO If yes, identify all such owners:

	of victim, to the extent that information can be obtain	ned through due (inigence.
	parent corporation and any publicly held corporation of victim, to the extent that information can be obtain	n that owns 10% o	or more of the stock
7.	Is this a criminal case in which there was an organiz If yes, the United States, absent good cause shown, victim of the criminal activity and (2) if an organiza	must list (1) each	_
	If yes, the debtor, the trustee, or the appellant (if nei party) must list (1) the members of any creditors' co caption), and (3) if a debtor is a corporation, the part corporation that owns 10% or more of the stock of the sto	ommittee, (2) each ent corporation an	debtor (if not in the
6.	Does this case arise out of a bankruptcy proceeding		□YES√NC
5.	Is party a trade association? (amici curiae do not con If yes, identify any publicly held member whose sto substantially by the outcome of the proceeding or w pursuing in a representative capacity, or state that the	ck or equity value hose claims the tr	e could be affected ade association is
	financial interest in the outcome of the litigation? If yes, identify entity and nature of interest:		∐YES √ NC

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 12 of 107

UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT

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Purs	suant to FRAP 26.1 and Local Rule 26.1,
Adv	okids
(nar	ne of party/amicus)
	o is, makes the following disclosure: rellant/appellee/petitioner/respondent/amicus/intervenor)
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6.	pursuing in a representative capacity, or state that there is representative capacity.	io such mem	ber: □YES √ NC
	If yes, the debtor, the trustee, or the appellant (if neither the party) must list (1) the members of any creditors' committee caption), and (3) if a debtor is a corporation, the parent corporation that owns 10% or more of the stock of the debt	ee, (2) each d poration and	the trustee is a lebtor (if not in the
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Signati	ure: /s/ Sydney Leigh Martin	Date:	5/20/2025
Counse	el for: Advokids		

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 14 of 107

UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT

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No.	25-1232 Caption: Jonathan R. v. Morrisey
Purs	suant to FRAP 26.1 and Local Rule 26.1,
Chil	dren's Rights
(nar	ne of party/amicus)
	o is, makes the following disclosure: pellant/appellee/petitioner/respondent/amicus/intervenor)
1.	Is party/amicus a publicly held corporation or other publicly held entity? ☐YES ✓NC
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3.	Is 10% or more of the stock of a party/amicus owned by a publicly held corporation or other publicly held entity? ☐ YES ✓ NO If yes, identify all such owners:

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7.	Is this a criminal case in which there was an organizational If yes, the United States, absent good cause shown, must list victim of the criminal activity and (2) if an organizational victim parent corporation and any publicly held corporation that or of victim, to the extent that information can be obtained through	st (1) each org victim is a cor wns 10% or r	rporation, the more of the stock
	ure: /s/ Sydney Leigh Martin el for: Children's Rights	Date:	5/20/2025

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 16 of 107

UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT

DISCLOSURE STATEMENT

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No.	25-1232 Caption: Jonathan R. v. Morrisey
Purs	ant to FRAP 26.1 and Local Rule 26.1,
Edu	ation Law Center, Inc.
(nar	e of party/amicus)
	is, makes the following disclosure: cllant/appellee/petitioner/respondent/amicus/intervenor)
1.	Is party/amicus a publicly held corporation or other publicly held entity? ☐YES ✓NC
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	ure: /s/ Sydney Leigh Martin el for: Education Law Center, Inc.	Date:	5/20/2025

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 18 of 107

UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT

DISCLOSURE STATEMENT

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No.	25-1232 Caption: Jonathan R. v. Morrisey
Purs	evant to FRAP 26.1 and Local Rule 26.1,
Equa	al Justice Society
(nan	ne of party/amicus)
who	o is, makes the following disclosure: rellant/appellee/petitioner/respondent/amicus/intervenor)
1.	Is party/amicus a publicly held corporation or other publicly held entity? ☐YES ✓NO
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7.	Is this a criminal case in which there was an organizational If yes, the United States, absent good cause shown, must list victim of the criminal activity and (2) if an organizational victim parent corporation and any publicly held corporation that or of victim, to the extent that information can be obtained through	st (1) each org victim is a cor wns 10% or r	poration, the more of the stock
	ure: /s/ Sydney Leigh Martin el for: Equal Justice Society	Date:	5/20/2025

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 20 of 107

UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT

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No.	25-1232 Caption: Jonathan R. v. Morrisey	
Purs	ant to FRAP 26.1 and Local Rule 26.1,	
Insti	e for Constitutional Advocacy & Protection	
(nan	of party/amicus)	
who	s, makes the following disclosure: lant/appellee/petitioner/respondent/amicus/intervenor)	
1.	Is party/amicus a publicly held corporation or other publicly held entity? ☐YES ✓N	Ю
2.	Does party/amicus have any parent corporations? If yes, identify all parent corporations, including all generations of parent corporations:	Ю
3.	Is 10% or more of the stock of a party/amicus owned by a publicly held corporation or other publicly held entity? ☐ YES ✓ N If yes, identify all such owners:	Ю

4.	Is there any other publicly held corporation or other publicly held entity that has a direct financial interest in the outcome of the litigation? YES NO If yes, identify entity and nature of interest:
5.	Is party a trade association? (amici curiae do not complete this question) If yes, identify any publicly held member whose stock or equity value could be affected substantially by the outcome of the proceeding or whose claims the trade association is pursuing in a representative capacity, or state that there is no such member:
6.	Does this case arise out of a bankruptcy proceeding? If yes, the debtor, the trustee, or the appellant (if neither the debtor nor the trustee is a party) must list (1) the members of any creditors' committee, (2) each debtor (if not in the caption), and (3) if a debtor is a corporation, the parent corporation and any publicly held corporation that owns 10% or more of the stock of the debtor.
7.	Is this a criminal case in which there was an organizational victim? If yes, the United States, absent good cause shown, must list (1) each organizational victim of the criminal activity and (2) if an organizational victim is a corporation, the parent corporation and any publicly held corporation that owns 10% or more of the stock of victim, to the extent that information can be obtained through due diligence.
Signat	ture: /s/ Sydney Leigh Martin Date: 5/20/2025
Couns	el for: Institute for Constitutional Advocacy & Protection

Filed: 05/20/2025 Pg: 21 of 107

USCA4 Appeal: 25-1232 Doc: 28-1

- 2 -

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 22 of 107

UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT

DISCLOSURE STATEMENT

- In civil, agency, bankruptcy, and mandamus cases, a disclosure statement must be filed by **all** parties, with the following exceptions: (1) the United States is not required to file a disclosure statement; (2) an indigent party is not required to file a disclosure statement; and (3) a state or local government is not required to file a disclosure statement in pro se cases. (All parties to the action in the district court are considered parties to a mandamus case.)
- In criminal and post-conviction cases, a corporate defendant must file a disclosure statement.
- In criminal cases, the United States must file a disclosure statement if there was an organizational victim of the alleged criminal activity. (See question 7.)
- Any corporate amicus curiae must file a disclosure statement.
- Counsel has a continuing duty to update the disclosure statement.

No.	25-1232 Caption: Jonathan R. v. Morrisey
Pur	suant to FRAP 26.1 and Local Rule 26.1,
lmp	pact Fund
(nar	me of party/amicus)
wh	o is, makes the following disclosure:
(app	pellant/appellee/petitioner/respondent/amicus/intervenor)
1.	Is party/amicus a publicly held corporation or other publicly held entity? YES NO
2.	Does party/amicus have any parent corporations? If yes, identify all parent corporations, including all generations of parent corporations:
3.	Is 10% or more of the stock of a party/amicus owned by a publicly held corporation or other publicly held entity? ☐ YES ✓ NO If yes, identify all such owners:

4.	Is there any other publicly held corporation or other publicl financial interest in the outcome of the litigation? If yes, identify entity and nature of interest:	y nord energy	YES _NO
5.	Is party a trade association? (amici curiae do not complete a If yes, identify any publicly held member whose stock or exsubstantially by the outcome of the proceeding or whose clapursuing in a representative capacity, or state that there is not a state of the proceeding or whose clapursuing in a representative capacity, or state that there is not a state of the proceeding or whose clapursuing in a representative capacity, or state that there is not a state of the proceeding or whose clapursuing in a representative capacity.	quity value co	ould be affected e association is
6.	Does this case arise out of a bankruptcy proceeding? If yes, the debtor, the trustee, or the appellant (if neither the party) must list (1) the members of any creditors' committe caption), and (3) if a debtor is a corporation, the parent corp corporation that owns 10% or more of the stock of the debt	ee, (2) each deporation and a	ebtor (if not in the
7.	Is this a criminal case in which there was an organizational If yes, the United States, absent good cause shown, must lis victim of the criminal activity and (2) if an organizational v parent corporation and any publicly held corporation that o of victim, to the extent that information can be obtained thr	st (1) each org victim is a cor wns 10% or r	rporation, the more of the stock
_	ure: /s/ Sydney Leigh Martin	Date:	5/20/2025

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 24 of 107

UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT

DISCLOSURE STATEMENT

- In civil, agency, bankruptcy, and mandamus cases, a disclosure statement must be filed by **all** parties, with the following exceptions: (1) the United States is not required to file a disclosure statement; (2) an indigent party is not required to file a disclosure statement; and (3) a state or local government is not required to file a disclosure statement in pro se cases. (All parties to the action in the district court are considered parties to a mandamus case.)
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- In criminal cases, the United States must file a disclosure statement if there was an organizational victim of the alleged criminal activity. (See question 7.)
- Any corporate amicus curiae must file a disclosure statement.
- Counsel has a continuing duty to update the disclosure statement.

No.	25-1232 Caption: Jonathan R. v. Morrisey
Purs	uant to FRAP 26.1 and Local Rule 26.1,
Juve	nile Law Center
(nar	ne of party/amicus)
	o is, makes the following disclosure: ellant/appellee/petitioner/respondent/amicus/intervenor)
1.	Is party/amicus a publicly held corporation or other publicly held entity? ☐YES ✓NC
2.	Does party/amicus have any parent corporations? ☐ YES ✓NO If yes, identify all parent corporations, including all generations of parent corporations:
3.	Is 10% or more of the stock of a party/amicus owned by a publicly held corporation or other publicly held entity? If yes, identify all such owners:

4.	Is there any other publicly held corporation or other public financial interest in the outcome of the litigation? If yes, identify entity and nature of interest:	ly held entity	that has a direct ☐YES ✓NO
5.	Is party a trade association? (amici curiae do not complete If yes, identify any publicly held member whose stock or e substantially by the outcome of the proceeding or whose cl pursuing in a representative capacity, or state that there is re-	quity value co	ould be affected e association is
6.	Does this case arise out of a bankruptcy proceeding? If yes, the debtor, the trustee, or the appellant (if neither the party) must list (1) the members of any creditors' committee caption), and (3) if a debtor is a corporation, the parent corporation that owns 10% or more of the stock of the debt	ee, (2) each de poration and a	ebtor (if not in the
7.	Is this a criminal case in which there was an organizational If yes, the United States, absent good cause shown, must livitim of the criminal activity and (2) if an organizational parent corporation and any publicly held corporation that of victim, to the extent that information can be obtained the	st (1) each org victim is a cor owns 10% or 1	rporation, the more of the stock
_	ure: /s/ Sydney Leigh Martin el for: Juvenile Law Center	Date:	5/20/2025

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 26 of 107

UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT

DISCLOSURE STATEMENT

- In civil, agency, bankruptcy, and mandamus cases, a disclosure statement must be filed by **all** parties, with the following exceptions: (1) the United States is not required to file a disclosure statement; (2) an indigent party is not required to file a disclosure statement; and (3) a state or local government is not required to file a disclosure statement in pro se cases. (All parties to the action in the district court are considered parties to a mandamus case.)
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- In criminal cases, the United States must file a disclosure statement if there was an organizational victim of the alleged criminal activity. (See question 7.)
- Any corporate amicus curiae must file a disclosure statement.
- Counsel has a continuing duty to update the disclosure statement.

No.	25-1232 Caption: Jonathan R. v. Morrisey
Purs	suant to FRAP 26.1 and Local Rule 26.1,
	sas Appleseed Center for Law and Justice, Inc.
(nan	ne of party/amicus)
	o is, makes the following disclosure:
(app	pellant/appellee/petitioner/respondent/amicus/intervenor)
1.	Is party/amicus a publicly held corporation or other publicly held entity? YES VNO
2.	Does party/amicus have any parent corporations? If yes, identify all parent corporations, including all generations of parent corporations:
3.	Is 10% or more of the stock of a party/amicus owned by a publicly held corporation or other publicly held entity? ☐ YES ✓ NO
	If yes, identify all such owners:

4.	Is there any other publicly held corporation or other publicly held entity that has a direct financial interest in the outcome of the litigation? YES NO If yes, identify entity and nature of interest:
5.	Is party a trade association? (amici curiae do not complete this question) YES NO If yes, identify any publicly held member whose stock or equity value could be affected substantially by the outcome of the proceeding or whose claims the trade association is pursuing in a representative capacity, or state that there is no such member:
6.	Does this case arise out of a bankruptcy proceeding? If yes, the debtor, the trustee, or the appellant (if neither the debtor nor the trustee is a party) must list (1) the members of any creditors' committee, (2) each debtor (if not in the caption), and (3) if a debtor is a corporation, the parent corporation and any publicly held corporation that owns 10% or more of the stock of the debtor.
7.	Is this a criminal case in which there was an organizational victim? If yes, the United States, absent good cause shown, must list (1) each organizational victim of the criminal activity and (2) if an organizational victim is a corporation, the parent corporation and any publicly held corporation that owns 10% or more of the stock of victim, to the extent that information can be obtained through due diligence.
Signat	cure: /s/ Sydney Leigh Martin Date: 5/20/2025
Couns	el for: Kansas Appleseed Center for Law and Justice, Inc.

Filed: 05/20/2025 Pg: 27 of 107

USCA4 Appeal: 25-1232 Doc: 28-1

- 2 -

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 28 of 107

UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT

DISCLOSURE STATEMENT

- In civil, agency, bankruptcy, and mandamus cases, a disclosure statement must be filed by **all** parties, with the following exceptions: (1) the United States is not required to file a disclosure statement; (2) an indigent party is not required to file a disclosure statement; and (3) a state or local government is not required to file a disclosure statement in pro se cases. (All parties to the action in the district court are considered parties to a mandamus case.)
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- In criminal cases, the United States must file a disclosure statement if there was an organizational victim of the alleged criminal activity. (See question 7.)
- Any corporate amicus curiae must file a disclosure statement.

25 4222

• Counsel has a continuing duty to update the disclosure statement.

No.	25-1232	Caption:	Jonathan R. v. Morrisey
Purs	suant to FRAP 26.	1 and Local	Rule 26.1,
Law	vyers' Committee for	Civil Rights of	of the San Francisco Bay Area
	me of party/amicus		•
	o isam pellant/appellee/pe		, makes the following disclosure: condent/amicus/intervenor)
1.	Is party/amicu	s a publicly l	held corporation or other publicly held entity? ☐YES ✓NO
2.	1 .		ny parent corporations?
3.	Is 10% or mor other publicly If yes, identify	held entity?	

4. Is there any other publicly held corporation or other publicly held entity that has a direct financial interest in the outcome of the litigation? ☐YES ✓NO If yes, identify entity and nature of interest:
5. Is party a trade association? (amici curiae do not complete this question) YES NO If yes, identify any publicly held member whose stock or equity value could be affected substantially by the outcome of the proceeding or whose claims the trade association is pursuing in a representative capacity, or state that there is no such member:
6. Does this case arise out of a bankruptcy proceeding? ☐YES NO If yes, the debtor, the trustee, or the appellant (if neither the debtor nor the trustee is a party) must list (1) the members of any creditors' committee, (2) each debtor (if not in the caption), and (3) if a debtor is a corporation, the parent corporation and any publicly held corporation that owns 10% or more of the stock of the debtor.
7. Is this a criminal case in which there was an organizational victim? If yes, the United States, absent good cause shown, must list (1) each organizational victim of the criminal activity and (2) if an organizational victim is a corporation, the parent corporation and any publicly held corporation that owns 10% or more of the stock of victim, to the extent that information can be obtained through due diligence.
Signature: /s/ Sydney Leigh Martin Date:
San Francisco Bay Area

Filed: 05/20/2025 Pg: 29 of 107

USCA4 Appeal: 25-1232 Doc: 28-1

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 30 of 107

UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT

DISCLOSURE STATEMENT

- In civil, agency, bankruptcy, and mandamus cases, a disclosure statement must be filed by **all** parties, with the following exceptions: (1) the United States is not required to file a disclosure statement; (2) an indigent party is not required to file a disclosure statement; and (3) a state or local government is not required to file a disclosure statement in pro se cases. (All parties to the action in the district court are considered parties to a mandamus case.)
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- In criminal cases, the United States must file a disclosure statement if there was an organizational victim of the alleged criminal activity. (See question 7.)
- Any corporate amicus curiae must file a disclosure statement.
- Counsel has a continuing duty to update the disclosure statement.

No.	25-1232 Caption: Jonathan R. v. Morrisey
Purs	uant to FRAP 26.1 and Local Rule 26.1,
Law	yers for Children, Inc.
(nan	ne of party/amicus)
who	o is, makes the following disclosure: ellant/appellee/petitioner/respondent/amicus/intervenor)
1.	Is party/amicus a publicly held corporation or other publicly held entity? ☐YES ✓NO
2.	Does party/amicus have any parent corporations? ☐ YES ✓NO If yes, identify all parent corporations, including all generations of parent corporations:
3.	Is 10% or more of the stock of a party/amicus owned by a publicly held corporation or other publicly held entity? ☐ YES ✓ NO If yes, identify all such owners:

4.	Is there any other publicly held corporation or other publicl financial interest in the outcome of the litigation? If yes, identify entity and nature of interest:	y held entity	that has a direct YES ✓NO
5.	Is party a trade association? (amici curiae do not complete a If yes, identify any publicly held member whose stock or exclusive substantially by the outcome of the proceeding or whose clapursuing in a representative capacity, or state that there is not a state of the proceeding or whose claps are pursuing in a representative capacity, or state that there is not a state of the proceeding or whose claps are pursuing in a representative capacity, or state that there is not a state of the proceeding or whose claps are pursuing in a representative capacity, or state that there is not a state of the proceeding or whose claps are pursuing in a representative capacity.	quity value co	ould be affected association is
6.	Does this case arise out of a bankruptcy proceeding? If yes, the debtor, the trustee, or the appellant (if neither the party) must list (1) the members of any creditors' committe caption), and (3) if a debtor is a corporation, the parent corp corporation that owns 10% or more of the stock of the debt	ee, (2) each deporation and a	ebtor (if not in the
7.	Is this a criminal case in which there was an organizational If yes, the United States, absent good cause shown, must list victim of the criminal activity and (2) if an organizational was parent corporation and any publicly held corporation that or of victim, to the extent that information can be obtained through the corporation of the corporation of victim, to the extent that information can be obtained through the corporation of victim.	st (1) each org victim is a cor wns 10% or r	rporation, the more of the stock
	ure: /s/ Sydney Leigh Martin el for: Lawyers for Children, Inc.	Date:	5/20/2025

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 32 of 107

UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT

DISCLOSURE STATEMENT

- In civil, agency, bankruptcy, and mandamus cases, a disclosure statement must be filed by **all** parties, with the following exceptions: (1) the United States is not required to file a disclosure statement; (2) an indigent party is not required to file a disclosure statement; and (3) a state or local government is not required to file a disclosure statement in pro se cases. (All parties to the action in the district court are considered parties to a mandamus case.)
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- Any corporate amicus curiae must file a disclosure statement.

25 4222

• Counsel has a continuing duty to update the disclosure statement.

No.	25-1232 Caption: Jonathan R. v. Morrisey	
Purs	ant to FRAP 26.1 and Local Rule 26.1,	
Law	rs for Civil Rights	
	of party/amicus)	
wh		
(app	lant/appellee/petitioner/respondent/amicus/intervenor)	
1.	Is party/amicus a publicly held corporation or other publicly held entity? YES N	10
2.	Does party/amicus have any parent corporations? If yes, identify all parent corporations, including all generations of parent corporations:	
3.	Is 10% or more of the stock of a party/amicus owned by a publicly held corporation or other publicly held entity? If yes, identify all such owners:	10

4.	Is there any other publicly held corporation or other public financial interest in the outcome of the litigation? If yes, identify entity and nature of interest:	ly held entity	y that has a direct ☐YES ✓NO
5.	Is party a trade association? (amici curiae do not complete If yes, identify any publicly held member whose stock or e substantially by the outcome of the proceeding or whose cl pursuing in a representative capacity, or state that there is representative capacity.	quity value of aims the trace	could be affected de association is
6.	Does this case arise out of a bankruptcy proceeding? If yes, the debtor, the trustee, or the appellant (if neither the party) must list (1) the members of any creditors' committee caption), and (3) if a debtor is a corporation, the parent corporation that owns 10% or more of the stock of the debt	ee, (2) each of poration and	lebtor (if not in the
7.	Is this a criminal case in which there was an organizational If yes, the United States, absent good cause shown, must livictim of the criminal activity and (2) if an organizational variety parent corporation and any publicly held corporation that of victim, to the extent that information can be obtained that	st (1) each or victim is a co owns 10% or	orporation, the more of the stock
C	ure: /s/ Sydney Leigh Martin	Date:	05/20/2025

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 34 of 107

UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT

DISCLOSURE STATEMENT

- In civil, agency, bankruptcy, and mandamus cases, a disclosure statement must be filed by **all** parties, with the following exceptions: (1) the United States is not required to file a disclosure statement; (2) an indigent party is not required to file a disclosure statement; and (3) a state or local government is not required to file a disclosure statement in pro se cases. (All parties to the action in the district court are considered parties to a mandamus case.)
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- Counsel has a continuing duty to update the disclosure statement.

No.	25-1232 Caption: Jonathan R. v. Morrisey	
Purs	ant to FRAP 26.1 and Local Rule 26.1,	
Leg	Aid Justice Center	
(nar	e of party/amicus)	
	is, makes the following disclosure: llant/appellee/petitioner/respondent/amicus/intervenor)	
1.	Is party/amicus a publicly held corporation or other publicly held entity? ☐YES ✓N	Ο
2.	Does party/amicus have any parent corporations? ☐ YES ✓N If yes, identify all parent corporations, including all generations of parent corporations:	Ο
3.	Is 10% or more of the stock of a party/amicus owned by a publicly held corporation or other publicly held entity? ☐ YES ✓ N If yes, identify all such owners:	Ю

4.	Is there any other publicly held corporation or other publicl financial interest in the outcome of the litigation? If yes, identify entity and nature of interest:	y held entity	that has a direct ☐YES ✓NO
5.	Is party a trade association? (amici curiae do not complete to If yes, identify any publicly held member whose stock or excubstantially by the outcome of the proceeding or whose clapursuing in a representative capacity, or state that there is not state that the state that there is not state that the	quity value co	ould be affected e association is
6.	Does this case arise out of a bankruptcy proceeding? If yes, the debtor, the trustee, or the appellant (if neither the party) must list (1) the members of any creditors' committe caption), and (3) if a debtor is a corporation, the parent corp corporation that owns 10% or more of the stock of the debt	ee, (2) each de poration and a	ebtor (if not in the
7.	Is this a criminal case in which there was an organizational If yes, the United States, absent good cause shown, must list victim of the criminal activity and (2) if an organizational was parent corporation and any publicly held corporation that or of victim, to the extent that information can be obtained three.	st (1) each org victim is a con wns 10% or r	rporation, the more of the stock
	ure: /s/ Sydney Leigh Martin el for: Legal Aid Justice Center	Date:	5/20/2025

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 36 of 107

UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT

DISCLOSURE STATEMENT

- In civil, agency, bankruptcy, and mandamus cases, a disclosure statement must be filed by **all** parties, with the following exceptions: (1) the United States is not required to file a disclosure statement; (2) an indigent party is not required to file a disclosure statement; and (3) a state or local government is not required to file a disclosure statement in pro se cases. (All parties to the action in the district court are considered parties to a mandamus case.)
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- Any corporate amicus curiae must file a disclosure statement.

25 4222

• Counsel has a continuing duty to update the disclosure statement.

No.	No. <u>25-1232</u> Caption: <u>Jonat</u>	nan R. v. Morrisey
Purs	Pursuant to FRAP 26.1 and Local Rule 2	26.1,
Live	Lives in the Balance, 501(c)(3)	
	name of party/amicus)	
	who is <u>amicus</u> , ma appellant/appellee/petitioner/respondent	ikes the following disclosure:
(app	appenant/appence/pentioner/respondent	familieus/micrychor)
1.	. Is party/amicus a publicly held co	orporation or other publicly held entity? YES NO
2.	1 3 3 1	nt corporations?
3.	Is 10% or more of the stock of a souther publicly held entity?	party/amicus owned by a publicly held corporation or YES \(\sqrt{NO} \)
	If yes, identify all such owners:	L I ESUNO

4.	Is there any other publicly held corporation or other publicl financial interest in the outcome of the litigation? If yes, identify entity and nature of interest:	y held entity	that has a direct ☐YES ✓NO
5.	Is party a trade association? (amici curiae do not complete to If yes, identify any publicly held member whose stock or expulsionally by the outcome of the proceeding or whose classification in a representative capacity, or state that there is not a state that there is not a state of the proceeding or whose classification.	quity value coaims the trade	ould be affected e association is
6.	Does this case arise out of a bankruptcy proceeding? If yes, the debtor, the trustee, or the appellant (if neither the party) must list (1) the members of any creditors' committe caption), and (3) if a debtor is a corporation, the parent corp corporation that owns 10% or more of the stock of the debtor.	e, (2) each de ooration and a	ebtor (if not in the
7.	Is this a criminal case in which there was an organizational If yes, the United States, absent good cause shown, must lis victim of the criminal activity and (2) if an organizational v parent corporation and any publicly held corporation that or of victim, to the extent that information can be obtained through	st (1) each org rictim is a cor wns 10% or r	rporation, the more of the stock
Signat	ure: /s/ Sydney Leigh Martin	Date:	5/20/2025
Couns	el for: Lives in the Balance, 501(c)(3)		

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 38 of 107

UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT

DISCLOSURE STATEMENT

- In civil, agency, bankruptcy, and mandamus cases, a disclosure statement must be filed by **all** parties, with the following exceptions: (1) the United States is not required to file a disclosure statement; (2) an indigent party is not required to file a disclosure statement; and (3) a state or local government is not required to file a disclosure statement in pro se cases. (All parties to the action in the district court are considered parties to a mandamus case.)
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- In criminal cases, the United States must file a disclosure statement if there was an organizational victim of the alleged criminal activity. (See question 7.)
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- Counsel has a continuing duty to update the disclosure statement.

No.	25-1232 Caption: Jonathan R. v. Morrisey			
Purs	Pursuant to FRAP 26.1 and Local Rule 26.1,			
Mou	ntain State Justice, Inc.			
(nan	ne of party/amicus)			
who	o is, makes the following disclosure: ellant/appellee/petitioner/respondent/amicus/intervenor)			
1.	Is party/amicus a publicly held corporation or other publicly held entity? ☐YES ✓NO			
2.	Does party/amicus have any parent corporations? ☐ YES ✓NO If yes, identify all parent corporations, including all generations of parent corporations:			
3.	Is 10% or more of the stock of a party/amicus owned by a publicly held corporation or other publicly held entity? ☐ YES ✓ NO If yes, identify all such owners:			

4.	Is there any other publicly held corporation or other publicl financial interest in the outcome of the litigation? If yes, identify entity and nature of interest:	y held entity	that has a direct ☐YES ✓NO
5.	Is party a trade association? (amici curiae do not complete a If yes, identify any publicly held member whose stock or easubstantially by the outcome of the proceeding or whose clapursuing in a representative capacity, or state that there is not a state of the proceeding or whose clapursuing in a representative capacity, or state that there is not a state of the proceeding or whose claps.	quity value co	ould be affected association is
6.	Does this case arise out of a bankruptcy proceeding? If yes, the debtor, the trustee, or the appellant (if neither the party) must list (1) the members of any creditors' committee caption), and (3) if a debtor is a corporation, the parent corporation that owns 10% or more of the stock of the debt	ee, (2) each de poration and a	ebtor (if not in the
7.	Is this a criminal case in which there was an organizational If yes, the United States, absent good cause shown, must list victim of the criminal activity and (2) if an organizational value parent corporation and any publicly held corporation that or of victim, to the extent that information can be obtained three	st (1) each org victim is a cor wns 10% or r	poration, the more of the stock
Ū	ure: /s/ Sydney Leigh Martin el for: Mountain State Justice, Inc.	Date:	5/20/2025

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 40 of 107

UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT

DISCLOSURE STATEMENT

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- In criminal cases, the United States must file a disclosure statement if there was an organizational victim of the alleged criminal activity. (See question 7.)
- Any corporate amicus curiae must file a disclosure statement.
- Counsel has a continuing duty to update the disclosure statement.

No.	25-1232 Caption: Jonathan R. v. Morrisey
Purs	suant to FRAP 26.1 and Local Rule 26.1,
Nati	onal Association of Counsel for Children
(nar	ne of party/amicus)
who	
(app	pellant/appellee/petitioner/respondent/amicus/intervenor)
1.	Is party/amicus a publicly held corporation or other publicly held entity? ☐YES ✓NC
2.	Does party/amicus have any parent corporations? ☐ YES ✓ NO If yes, identify all parent corporations, including all generations of parent corporations:
3.	Is 10% or more of the stock of a party/amicus owned by a publicly held corporation or other publicly held entity? If yes, identify all such owners:

4.	Is there any other publicly held corporation or other publicly financial interest in the outcome of the litigation? If yes, identify entity and nature of interest:	y held entity	that has a direct ☐YES ✓NO
5.	Is party a trade association? (amici curiae do not complete the If yes, identify any publicly held member whose stock or equivorable substantially by the outcome of the proceeding or whose clar pursuing in a representative capacity, or state that there is not a state of the proceeding of the proceeding or whose claracteristics.	uity value co	ould be affected e association is
6.	Does this case arise out of a bankruptcy proceeding? If yes, the debtor, the trustee, or the appellant (if neither the party) must list (1) the members of any creditors' committee caption), and (3) if a debtor is a corporation, the parent corp corporation that owns 10% or more of the stock of the debtor.	e, (2) each de oration and a	ebtor (if not in the
7.	Is this a criminal case in which there was an organizational of the United States, absent good cause shown, must list victim of the criminal activity and (2) if an organizational viparent corporation and any publicly held corporation that ow of victim, to the extent that information can be obtained through	t (1) each org ictim is a cor vns 10% or n	poration, the nore of the stock
	el for: National Association of Counsel for Children	Date:	5/20/2025
Counse	el tor: National Association of Counsel for Children		

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 41 of 107

- 2 -

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 42 of 107

UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT

DISCLOSURE STATEMENT

- In civil, agency, bankruptcy, and mandamus cases, a disclosure statement must be filed by **all** parties, with the following exceptions: (1) the United States is not required to file a disclosure statement; (2) an indigent party is not required to file a disclosure statement; and (3) a state or local government is not required to file a disclosure statement in pro se cases. (All parties to the action in the district court are considered parties to a mandamus case.)
- In criminal and post-conviction cases, a corporate defendant must file a disclosure statement.
- In criminal cases, the United States must file a disclosure statement if there was an organizational victim of the alleged criminal activity. (See question 7.)
- Any corporate amicus curiae must file a disclosure statement.
- Counsel has a continuing duty to update the disclosure statement.

No.	25-1232 Caption: Jonathan R. v. Morrisey
Purs	uant to FRAP 26.1 and Local Rule 26.1,
Natio	onal Center on Adoption and Permanency
	ne of party/amicus)
who	o is, makes the following disclosure: ellant/appellee/petitioner/respondent/amicus/intervenor)
1.	Is party/amicus a publicly held corporation or other publicly held entity? ☐YES ✓NO
2.	Does party/amicus have any parent corporations? If yes, identify all parent corporations, including all generations of parent corporations:
3.	Is 10% or more of the stock of a party/amicus owned by a publicly held corporation or other publicly held entity? ☐ YES ✓ NO If yes, identify all such owners:

4.	Is there any other publicly held corporation or other public financial interest in the outcome of the litigation? If yes, identify entity and nature of interest:	ly held entity	that has a direct ☐YES ✓NO
5.	Is party a trade association? (amici curiae do not complete If yes, identify any publicly held member whose stock or e substantially by the outcome of the proceeding or whose cl pursuing in a representative capacity, or state that there is representative capacity.	quity value colaims the trad	ould be affected e association is
6.	Does this case arise out of a bankruptcy proceeding? If yes, the debtor, the trustee, or the appellant (if neither the party) must list (1) the members of any creditors' committee caption), and (3) if a debtor is a corporation, the parent corporation that owns 10% or more of the stock of the debt	ee, (2) each deporation and	ebtor (if not in the
7.	Is this a criminal case in which there was an organizational If yes, the United States, absent good cause shown, must li victim of the criminal activity and (2) if an organizational parent corporation and any publicly held corporation that of victim, to the extent that information can be obtained that	st (1) each or victim is a co owns 10% or 1	rporation, the more of the stock
Signat	_{ure:} /s/ Sydney Leigh Martin	Date:	5/20/2025
Couns	el for: National Center on Adoption and Permanency		_

Filed: 05/20/2025 Pg: 43 of 107

USCA4 Appeal: 25-1232 Doc: 28-1

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 44 of 107

UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT

DISCLOSURE STATEMENT

- In civil, agency, bankruptcy, and mandamus cases, a disclosure statement must be filed by **all** parties, with the following exceptions: (1) the United States is not required to file a disclosure statement; (2) an indigent party is not required to file a disclosure statement; and (3) a state or local government is not required to file a disclosure statement in pro se cases. (All parties to the action in the district court are considered parties to a mandamus case.)
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- In criminal cases, the United States must file a disclosure statement if there was an organizational victim of the alleged criminal activity. (See question 7.)
- Any corporate amicus curiae must file a disclosure statement.
- Counsel has a continuing duty to update the disclosure statement.

No.	25-1232 Caption: Jonathan R. v. Morrisey
Purs	uant to FRAP 26.1 and Local Rule 26.1,
Natio	onal Center for Youth Law
(nan	ne of party/amicus)
who	o is, makes the following disclosure: ellant/appellee/petitioner/respondent/amicus/intervenor)
1.	Is party/amicus a publicly held corporation or other publicly held entity? ☐YES ✓NO
2.	Does party/amicus have any parent corporations? ☐ YES ✓NO If yes, identify all parent corporations, including all generations of parent corporations:
3.	Is 10% or more of the stock of a party/amicus owned by a publicly held corporation or other publicly held entity? ☐ YES ✓ NO If yes, identify all such owners:

4.	Is there any other publicly held corporation or other publicly held entity that has a direct financial interest in the outcome of the litigation? ☐YES ✓NO If yes, identify entity and nature of interest:
5.	Is party a trade association? (amici curiae do not complete this question) If yes, identify any publicly held member whose stock or equity value could be affected substantially by the outcome of the proceeding or whose claims the trade association is pursuing in a representative capacity, or state that there is no such member:
6.	Does this case arise out of a bankruptcy proceeding? If yes, the debtor, the trustee, or the appellant (if neither the debtor nor the trustee is a party) must list (1) the members of any creditors' committee, (2) each debtor (if not in the caption), and (3) if a debtor is a corporation, the parent corporation and any publicly held corporation that owns 10% or more of the stock of the debtor.
7.	Is this a criminal case in which there was an organizational victim? If yes, the United States, absent good cause shown, must list (1) each organizational victim of the criminal activity and (2) if an organizational victim is a corporation, the parent corporation and any publicly held corporation that owns 10% or more of the stock of victim, to the extent that information can be obtained through due diligence.
	ture: /s/ Sydney Leigh Martin Date: 5/20/2025 sel for: National Center for Youth Law

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 45 of 107

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 46 of 107

UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT

DISCLOSURE STATEMENT

- In civil, agency, bankruptcy, and mandamus cases, a disclosure statement must be filed by **all** parties, with the following exceptions: (1) the United States is not required to file a disclosure statement; (2) an indigent party is not required to file a disclosure statement; and (3) a state or local government is not required to file a disclosure statement in pro se cases. (All parties to the action in the district court are considered parties to a mandamus case.)
- In criminal and post-conviction cases, a corporate defendant must file a disclosure statement.
- In criminal cases, the United States must file a disclosure statement if there was an organizational victim of the alleged criminal activity. (See question 7.)
- Any corporate amicus curiae must file a disclosure statement.
- Counsel has a continuing duty to update the disclosure statement.

No.	25-1232 Caption: Jonathan R. v. Morrisey
Purs	suant to FRAP 26.1 and Local Rule 26.1,
	raska Appleseed Center for Law in the Public Interest
(nan	me of party/amicus)
	o is, makes the following disclosure: pellant/appellee/petitioner/respondent/amicus/intervenor)
1.	Is party/amicus a publicly held corporation or other publicly held entity? ☐YES ✓NO
2.	Does party/amicus have any parent corporations? ☐ YES ✓NO If yes, identify all parent corporations, including all generations of parent corporations:
3.	Is 10% or more of the stock of a party/amicus owned by a publicly held corporation or other publicly held entity? ☐ YES ✓ NO If yes, identify all such owners:

4.	Is there any other publicly held corporation or other publicl financial interest in the outcome of the litigation? If yes, identify entity and nature of interest:	y held entity	that has a direct ☐YES ✓NO
5.	Is party a trade association? (amici curiae do not complete to If yes, identify any publicly held member whose stock or expussionally by the outcome of the proceeding or whose classification in a representative capacity, or state that there is not state that the state that the state that there is not state that the state t	quity value coaims the trade	ould be affected e association is
6.	Does this case arise out of a bankruptcy proceeding? If yes, the debtor, the trustee, or the appellant (if neither the party) must list (1) the members of any creditors' committe caption), and (3) if a debtor is a corporation, the parent corp corporation that owns 10% or more of the stock of the debtor.	e, (2) each de poration and a	ebtor (if not in the
7.	Is this a criminal case in which there was an organizational If yes, the United States, absent good cause shown, must lis victim of the criminal activity and (2) if an organizational v parent corporation and any publicly held corporation that or of victim, to the extent that information can be obtained three	st (1) each org victim is a con wns 10% or n	rporation, the nore of the stock
Signature: /s/ Sydney Leigh Martin Date: 5/20/2025			
Couns	el for: Nebraska Appleseed Center for Law in the		
Public	Interest		

Filed: 05/20/2025 Pg: 47 of 107

USCA4 Appeal: 25-1232 Doc: 28-1

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 48 of 107

UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT

DISCLOSURE STATEMENT

- In civil, agency, bankruptcy, and mandamus cases, a disclosure statement must be filed by **all** parties, with the following exceptions: (1) the United States is not required to file a disclosure statement; (2) an indigent party is not required to file a disclosure statement; and (3) a state or local government is not required to file a disclosure statement in pro se cases. (All parties to the action in the district court are considered parties to a mandamus case.)
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- In criminal cases, the United States must file a disclosure statement if there was an organizational victim of the alleged criminal activity. (See question 7.)
- Any corporate amicus curiae must file a disclosure statement.
- Counsel has a continuing duty to update the disclosure statement.

No.	25-1232 Caption: Jonathan R. v. Morrisey
Purs	suant to FRAP 26.1 and Local Rule 26.1,
Net	work on Women in Prison (dba Legal Services for Prisoners with Children)
(nar	me of party/amicus)
wh	o is amicus , makes the following disclosure:
(app	pellant/appellee/petitioner/respondent/amicus/intervenor)
1.	Is party/amicus a publicly held corporation or other publicly held entity? ☐YES ✓NO
2.	Does party/amicus have any parent corporations? If yes, identify all parent corporations, including all generations of parent corporations:
3.	Is 10% or more of the stock of a party/amicus owned by a publicly held corporation or other publicly held entity? ☐ YES ✓ NO If yes, identify all such owners:

4.	Is there any other publicly held corporation or other publicly financial interest in the outcome of the litigation? If yes, identify entity and nature of interest:	y held entity	that has a direct ☐YES ✓NO
5.	Is party a trade association? (amici curiae do not complete to If yes, identify any publicly held member whose stock or expulsionally by the outcome of the proceeding or whose classification in a representative capacity, or state that there is not a state that the state that th	quity value coaims the trade	ould be affected e association is
6.	Does this case arise out of a bankruptcy proceeding? If yes, the debtor, the trustee, or the appellant (if neither the party) must list (1) the members of any creditors' committee caption), and (3) if a debtor is a corporation, the parent corp corporation that owns 10% or more of the stock of the debtor.	e, (2) each de oration and a	ebtor (if not in the
7.	Is this a criminal case in which there was an organizational If yes, the United States, absent good cause shown, must lis victim of the criminal activity and (2) if an organizational v parent corporation and any publicly held corporation that or of victim, to the extent that information can be obtained through	et (1) each org rictim is a cor wns 10% or r	rporation, the nore of the stock
Signat	_{ure:} /s/ Sydney Leigh Martin	Date:	5/20/2025
Counse	el for: Network on Women in Prison		

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 50 of 107

UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT

DISCLOSURE STATEMENT

- In civil, agency, bankruptcy, and mandamus cases, a disclosure statement must be filed by **all** parties, with the following exceptions: (1) the United States is not required to file a disclosure statement; (2) an indigent party is not required to file a disclosure statement; and (3) a state or local government is not required to file a disclosure statement in pro se cases. (All parties to the action in the district court are considered parties to a mandamus case.)
- In criminal and post-conviction cases, a corporate defendant must file a disclosure statement.
- In criminal cases, the United States must file a disclosure statement if there was an organizational victim of the alleged criminal activity. (See question 7.)
- Any corporate amicus curiae must file a disclosure statement.
- Counsel has a continuing duty to update the disclosure statement.

No.	25-1232 Caption: Jonathan R. v. Morrisey
Purs	suant to FRAP 26.1 and Local Rule 26.1,
Pub	lic Counsel
(nar	ne of party/amicus)
	o is, makes the following disclosure: pellant/appellee/petitioner/respondent/amicus/intervenor)
1.	Is party/amicus a publicly held corporation or other publicly held entity? ☐YES ✓NC
2.	Does party/amicus have any parent corporations? ☐ YES ✓NO If yes, identify all parent corporations, including all generations of parent corporations:
3.	Is 10% or more of the stock of a party/amicus owned by a publicly held corporation or other publicly held entity? ☐ YES ✓ NO If yes, identify all such owners:

4.	Is there any other publicly held corporation or other publicly financial interest in the outcome of the litigation? If yes, identify entity and nature of interest:	y held entity	that has a direct ☐YES ✓NO
5.	Is party a trade association? (amici curiae do not complete to If yes, identify any publicly held member whose stock or equivolve substantially by the outcome of the proceeding or whose clar pursuing in a representative capacity, or state that there is not	quity value co	ould be affected association is
6.	Does this case arise out of a bankruptcy proceeding? If yes, the debtor, the trustee, or the appellant (if neither the party) must list (1) the members of any creditors' committee caption), and (3) if a debtor is a corporation, the parent corp corporation that owns 10% or more of the stock of the debtor.	e, (2) each de oration and a	ebtor (if not in the
7.	Is this a criminal case in which there was an organizational If yes, the United States, absent good cause shown, must lis victim of the criminal activity and (2) if an organizational v parent corporation and any publicly held corporation that ov of victim, to the extent that information can be obtained through	t (1) each org ictim is a cor wns 10% or n	poration, the nore of the stock
	ure: /s/ Sydney Leigh Martin el for: Public Counsel	Date:	5/20/2025

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 52 of 107

UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT

DISCLOSURE STATEMENT

- In civil, agency, bankruptcy, and mandamus cases, a disclosure statement must be filed by **all** parties, with the following exceptions: (1) the United States is not required to file a disclosure statement; (2) an indigent party is not required to file a disclosure statement; and (3) a state or local government is not required to file a disclosure statement in pro se cases. (All parties to the action in the district court are considered parties to a mandamus case.)
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- In criminal cases, the United States must file a disclosure statement if there was an organizational victim of the alleged criminal activity. (See question 7.)
- Any corporate amicus curiae must file a disclosure statement.
- Counsel has a continuing duty to update the disclosure statement.

No.	25-1232 Caption: Jonathan R. v. Morrisey
Purs	uant to FRAP 26.1 and Local Rule 26.1,
Pub	ic Justice Center
(nar	ne of party/amicus)
	o is, makes the following disclosure: ellant/appellee/petitioner/respondent/amicus/intervenor)
1.	Is party/amicus a publicly held corporation or other publicly held entity? ☐YES ✓NC
2.	Does party/amicus have any parent corporations? ☐ YES ✓NO If yes, identify all parent corporations, including all generations of parent corporations:
3.	Is 10% or more of the stock of a party/amicus owned by a publicly held corporation or other publicly held entity? If yes, identify all such owners:

4.	Is there any other publicly held corporation or other public financial interest in the outcome of the litigation? If yes, identify entity and nature of interest:	ly held entity	that has a direct ☐YES ✓NO
5.	Is party a trade association? (amici curiae do not complete If yes, identify any publicly held member whose stock or e substantially by the outcome of the proceeding or whose cl pursuing in a representative capacity, or state that there is not a state of the proceeding or whose classical pursuing in a representative capacity, or state that there is not a state of the proceeding or whose classical pursuing in a state of the proceeding or whose cla	equity value collaims the trade	ould be affected e association is
6.	Does this case arise out of a bankruptcy proceeding? If yes, the debtor, the trustee, or the appellant (if neither the party) must list (1) the members of any creditors' committe caption), and (3) if a debtor is a corporation, the parent corporation that owns 10% or more of the stock of the debt	ee, (2) each deporation and	ebtor (if not in the
7.	Is this a criminal case in which there was an organizational If yes, the United States, absent good cause shown, must livictim of the criminal activity and (2) if an organizational parent corporation and any publicly held corporation that of victim, to the extent that information can be obtained that	st (1) each org victim is a cor owns 10% or r	rporation, the more of the stock
Signat	_{ure:} <u>/s/ Sydney Leigh Martin</u>	Date:	5/20/2025
Couns	el for: Public Justice Center		

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 54 of 107

UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT

DISCLOSURE STATEMENT

- In civil, agency, bankruptcy, and mandamus cases, a disclosure statement must be filed by **all** parties, with the following exceptions: (1) the United States is not required to file a disclosure statement; (2) an indigent party is not required to file a disclosure statement; and (3) a state or local government is not required to file a disclosure statement in pro se cases. (All parties to the action in the district court are considered parties to a mandamus case.)
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- In criminal cases, the United States must file a disclosure statement if there was an organizational victim of the alleged criminal activity. (See question 7.)
- Any corporate amicus curiae must file a disclosure statement.

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• Counsel has a continuing duty to update the disclosure statement.

No.	25-1232 Caption: Jonathan R. v. Morrisey
Purs	ant to FRAP 26.1 and Local Rule 26.1,
Rog	Baldwin Foundation, ACLU Inc.
	of party/amicus)
who	s, makes the following disclosure: lant/appellee/petitioner/respondent/amicus/intervenor)
(app	rant/appenee/pentioner/respondent/amicus/intervenor)
1.	Is party/amicus a publicly held corporation or other publicly held entity? YES VNO
2.	Does party/amicus have any parent corporations? If yes, identify all parent corporations, including all generations of parent corporations:
3.	Is 10% or more of the stock of a party/amicus owned by a publicly held corporation or other publicly held entity? If yes, identify all such owners:

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 55 of 107 4. Is there any other publicly held corporation or other publicly held entity that has a direct financial interest in the outcome of the litigation? TYES ✓ NO If yes, identify entity and nature of interest: □YES□NO 5. Is party a trade association? (amici curiae do not complete this question) If yes, identify any publicly held member whose stock or equity value could be affected substantially by the outcome of the proceeding or whose claims the trade association is pursuing in a representative capacity, or state that there is no such member: ☐YES \ NO 6. Does this case arise out of a bankruptcy proceeding? If yes, the debtor, the trustee, or the appellant (if neither the debtor nor the trustee is a party) must list (1) the members of any creditors' committee, (2) each debtor (if not in the caption), and (3) if a debtor is a corporation, the parent corporation and any publicly held corporation that owns 10% or more of the stock of the debtor. □YES \NO 7. Is this a criminal case in which there was an organizational victim? If yes, the United States, absent good cause shown, must list (1) each organizational victim of the criminal activity and (2) if an organizational victim is a corporation, the parent corporation and any publicly held corporation that owns 10% or more of the stock of victim, to the extent that information can be obtained through due diligence.

Signature: /s/ Sydney Leigh Martin Date: 5/20/2025

Counsel for: Roger Baldwin Foundation, ACLU

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 56 of 107

UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT

DISCLOSURE STATEMENT

- In civil, agency, bankruptcy, and mandamus cases, a disclosure statement must be filed by **all** parties, with the following exceptions: (1) the United States is not required to file a disclosure statement; (2) an indigent party is not required to file a disclosure statement; and (3) a state or local government is not required to file a disclosure statement in pro se cases. (All parties to the action in the district court are considered parties to a mandamus case.)
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- In criminal cases, the United States must file a disclosure statement if there was an organizational victim of the alleged criminal activity. (See question 7.)
- Any corporate amicus curiae must file a disclosure statement.
- Counsel has a continuing duty to update the disclosure statement.

No.	25-1232 Caption: Jonathan R. v. Morrisey
Purs	suant to FRAP 26.1 and Local Rule 26.1,
Sou	thern Center for Human Rights
(nar	me of party/amicus)
	o is, makes the following disclosure:
(app	pellant/appellee/petitioner/respondent/amicus/intervenor)
1.	Is party/amicus a publicly held corporation or other publicly held entity? ☐YES ✓NO
2.	Does party/amicus have any parent corporations? If yes, identify all parent corporations, including all generations of parent corporations:
3.	Is 10% or more of the stock of a party/amicus owned by a publicly held corporation or other publicly held entity? ☐ YES ✓ NO If yes, identify all such owners:

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 57 of 107 4. Is there any other publicly held corporation or other publicly held entity that has a direct financial interest in the outcome of the litigation? TYES ✓ NO If yes, identify entity and nature of interest: □YES□NO 5. Is party a trade association? (amici curiae do not complete this question) If yes, identify any publicly held member whose stock or equity value could be affected substantially by the outcome of the proceeding or whose claims the trade association is pursuing in a representative capacity, or state that there is no such member: ☐YES \ NO 6. Does this case arise out of a bankruptcy proceeding? If yes, the debtor, the trustee, or the appellant (if neither the debtor nor the trustee is a party) must list (1) the members of any creditors' committee, (2) each debtor (if not in the caption), and (3) if a debtor is a corporation, the parent corporation and any publicly held corporation that owns 10% or more of the stock of the debtor. □YES \NO 7. Is this a criminal case in which there was an organizational victim? If yes, the United States, absent good cause shown, must list (1) each organizational victim of the criminal activity and (2) if an organizational victim is a corporation, the parent corporation and any publicly held corporation that owns 10% or more of the stock of victim, to the extent that information can be obtained through due diligence.

a 1. Courthous Contou for Human Dights

Counsel for: Southern Center for Human Rights

Signature: /s/ Sydney Leigh Martin

Date: ____

5/20/2025

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 58 of 107

UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT

DISCLOSURE STATEMENT

- In civil, agency, bankruptcy, and mandamus cases, a disclosure statement must be filed by **all** parties, with the following exceptions: (1) the United States is not required to file a disclosure statement; (2) an indigent party is not required to file a disclosure statement; and (3) a state or local government is not required to file a disclosure statement in pro se cases. (All parties to the action in the district court are considered parties to a mandamus case.)
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- In criminal cases, the United States must file a disclosure statement if there was an organizational victim of the alleged criminal activity. (See question 7.)
- Any corporate amicus curiae must file a disclosure statement.
- Counsel has a continuing duty to update the disclosure statement.

No.	25-1232 Caption: Jonathan R. v. Morrisey
Purs	evant to FRAP 26.1 and Local Rule 26.1,
Sout	thern Poverty Law Center
(nan	ne of party/amicus)
who	o is, makes the following disclosure: pellant/appellee/petitioner/respondent/amicus/intervenor)
1.	Is party/amicus a publicly held corporation or other publicly held entity? ☐YES ✓NO
2.	Does party/amicus have any parent corporations? ☐ YES ✓NO If yes, identify all parent corporations, including all generations of parent corporations:
3.	Is 10% or more of the stock of a party/amicus owned by a publicly held corporation or other publicly held entity? ☐ YES ✓ NO If yes, identify all such owners:

4.	Is there any other publicly held corporation or other publicl financial interest in the outcome of the litigation? If yes, identify entity and nature of interest:	y held entity	that has a direct ☐YES ✓NO
5.	Is party a trade association? (amici curiae do not complete a If yes, identify any publicly held member whose stock or easubstantially by the outcome of the proceeding or whose clapursuing in a representative capacity, or state that there is not a state of the proceeding or whose clapursuing in a representative capacity, or state that there is not a state of the proceeding or whose clapursuing in a representative capacity, or state that there is not a state of the proceeding or whose clapursuing in a state of the proceeding or whose clapurs	quity value co	ould be affected e association is
6.	Does this case arise out of a bankruptcy proceeding? If yes, the debtor, the trustee, or the appellant (if neither the party) must list (1) the members of any creditors' committee caption), and (3) if a debtor is a corporation, the parent corporation that owns 10% or more of the stock of the debt	ee, (2) each deporation and a	ebtor (if not in the
7.	Is this a criminal case in which there was an organizational If yes, the United States, absent good cause shown, must list victim of the criminal activity and (2) if an organizational was parent corporation and any publicly held corporation that or of victim, to the extent that information can be obtained through the corporation of the corporation of victim, to the extent that information can be obtained through the corporation of victim.	st (1) each org victim is a cor wns 10% or r	rporation, the more of the stock
Ü	ure: /s/ Sydney Leigh Martin el for: Southern Poverty Law Center	Date:	5/20/2025

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 60 of 107

UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT

DISCLOSURE STATEMENT

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- In criminal cases, the United States must file a disclosure statement if there was an organizational victim of the alleged criminal activity. (See question 7.)
- Any corporate amicus curiae must file a disclosure statement.
- Counsel has a continuing duty to update the disclosure statement.

No.	25-1232 Caption: Jonathan R. v. Morrisey
Purs	uant to FRAP 26.1 and Local Rule 26.1,
Texa	s Civil Rights Project
(nar	ne of party/amicus)
	o is, makes the following disclosure: ellant/appellee/petitioner/respondent/amicus/intervenor)
1.	Is party/amicus a publicly held corporation or other publicly held entity? ☐YES ✓NC
2.	Does party/amicus have any parent corporations? ☐ YES ✓ NO If yes, identify all parent corporations, including all generations of parent corporations:
3.	Is 10% or more of the stock of a party/amicus owned by a publicly held corporation or other publicly held entity? If yes, identify all such owners:

4.	Is there any other publicly held corporation or other public financial interest in the outcome of the litigation? If yes, identify entity and nature of interest:	ly held entity	that has a direct ☐YES ✓NO
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USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 62 of 107

UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT

DISCLOSURE STATEMENT

- In civil, agency, bankruptcy, and mandamus cases, a disclosure statement must be filed by **all** parties, with the following exceptions: (1) the United States is not required to file a disclosure statement; (2) an indigent party is not required to file a disclosure statement; and (3) a state or local government is not required to file a disclosure statement in pro se cases. (All parties to the action in the district court are considered parties to a mandamus case.)
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- In criminal cases, the United States must file a disclosure statement if there was an organizational victim of the alleged criminal activity. (See question 7.)
- Any corporate amicus curiae must file a disclosure statement.
- Counsel has a continuing duty to update the disclosure statement.

No.	25-1232 Caption: Jonathan R. v. Morrisey
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USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 64 of 107

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Rights	and Urban Affairs		

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USCA4 Appeal: 25-1232 Doc: 28-1

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 66 of 107

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TABLE OF CONTENTS

		Page
TAB	LE OF	AUTHORITIES ii
INTE	REST	OF AMICI CURIAE1
INTR	ODUC	CTION AND SUMMARY OF ARGUMENT4
ARG	UMEN	VT7
I.	FOST	DISTRICT COURT'S ORDER HAS FAR-REACHING SEQUENCES THAT WILL DEPRIVE YOUTH IN THE TER SYSTEM OF REMEDIES FOR VIOLATIONS OF THEIR STITUTIONAL AND STATUTORY RIGHTS7
	A.	Youth In The Foster System Experience Serious Harms And Lifelong Consequences
	B.	Children In The Foster System Are Disproportionately Members Of Other Historically Disadvantaged Populations
	C.	The District Court's Proposed Alternative Remedies Are Inadequate
II.		ITUTIONAL REFORM LITIGATION HAS DELIVERED NINGFUL, LONG-LASTING RESULTS
	A.	Institutional Reform Has Achieved Lasting Important Successes, Both For Youth In The Foster System And Beyond
	В.	Courts Are Fully Equipped To Order And Oversee Institutional Reform
CON	CLUS	ION31
CER	ΓIFICA	ATE OF COMPLIANCE32
CER	ΓΙFICA	ATE OF SERVICE33

TABLE OF AUTHORITIES

<u>Cases</u>	<u>e</u>
Armstrong v. Newsom, 58 F.4th 1283 (9th Cir. 2023)2	9
Baxley v. Douglas, No. 3:18-cv-01526 (S.D.W.V.)	8
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INTEREST OF AMICI CURIAE *

Amici are state and national organizations with extensive combined experience in institutional reform litigation affecting system-impacted populations. These organizations share a commitment to protecting and vindicating constitutional and statutory rights through federal court intervention when necessary. Amici file this brief in support of Plaintiffs-Appellants to highlight the myriad of ways that the district court's holding jeopardizes the ability for marginalized populations, including children in West Virginia's foster system, to secure and enforce important constitutional and statutory rights in complex state institutions through legal action.

The National Center for Youth Law ("NCYL") is a non-profit organization that works to build a future in which every child thrives and has a full and fair opportunity to achieve the future they envision for themselves. For over five decades, NCYL has represented youth in federal and state litigation with broad impact. NCYL has extensive experience litigating to enforce the rights of young people in public systems, including the foster system, the juvenile legal system, the immigration system, education, and healthcare.

^{*} No party's counsel authored this brief in whole or in part, no party or party's counsel contributed money intended to fund preparation or submission of this brief, and no other person contributed money intended to fund preparation or submission of this brief. The parties have consented to the filing of this brief.

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 76 of 107

Together with NCYL, the following amici join this brief:

- 1. American Civil Liberties Union
- 2. ACLU Foundation of Maryland
- 3. ACLU of North Carolina Legal Foundation
- 4. ACLU of South Carolina
- 5. ACLU of Virginia
- 6. Advokids
- 7. Children's Rights
- 8. Education Law Center
- 9. Equal Justice Society
- 10. Impact Fund
- 11. Institute for Constitutional Advocacy & Protection
- 12. Juvenile Law Center
- 13. Kansas Appleseed Center for Law and Justice
- 14. Lawyers' Committee for Civil Rights of the San Francisco Bay Area
- 15. Lawyers for Children
- 16. Lawyers for Civil Rights
- 17. Legal Aid Justice Center
- 18. Lives in the Balance
- 19. Mountain State Justice

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 77 of 107

- 20. National Association of Counsel for Children
- 21. National Center on Adoption and Permanency
- 22. Nebraska Appleseed Center for Law in the Public Interest
- 23. Network on Women in Prison
- 24. Public Counsel
- 25. Public Justice Center
- 26. Roger Baldwin Foundation, ACLU
- 27. Southern Center for Human Rights
- 28. Southern Poverty Law Center
- 29. Texas Civil Rights Project
- 30. Virginia Poverty Law Center
- 31. Washington Lawyers' Committee for Civil Rights and Urban Affairs
- 32. Youth Law Center

INTRODUCTION AND SUMMARY OF ARGUMENT

When the Constitution established federal judicial power over "all Cases, in Law and Equity, arising under this Constitution," Art. III, § 2, it created no exception for cases brought by children in state custody. Throughout our Nation's history, federal courts have served as the essential forum for those whose rights would otherwise be sacrificed to political expediency or majority indifference. When the U.S. Supreme Court declared in *Brown v. Board of Education*, 347 U.S. 483 (1954), that racially separate educational facilities were inherently unequal, it recognized that constitutional rights cannot always be left to gradual political evolution. When it held in Gideon v. Wainwright, 372 U.S. 335 (1963), that states must provide indigent defendants with legal counsel in criminal cases, it acknowledged that some rights require immediate judicial protection. And when it found in Youngberg v. Romeo, 457 U.S. 307 (1982), that institutionalized persons have a constitutional liberty interest under the Fourteenth Amendment in reasonably safe conditions of confinement, freedom from unreasonable bodily restraints, and adequately trained institutional staff, it affirmed that those in state custody hold rights that transcend political considerations.

To suggest, as the district court did below, that federal courts are per se unable to provide systemic remedies for constitutional and statutory violations on Article III standing grounds does not merely deny relief to youth in West Virginia's foster

Filed: 05/20/2025 Pg: 79 of 107

system at the pleading stage; it fundamentally rewrites a foundational principle of our Constitution: "The very essence of civil liberty certainly consists in the right of every individual to claim the protection of the laws, whenever he receives an injury." *Marbury v. Madison*, 5 U.S. 137, 163 (1803). The duty of the federal courts is to interpret and apply the Constitution and federal law; there is no exception when the defendant is a complex state institution. As the Fourth Circuit already held in this case, "principles of federalism not only do not preclude federal intervention, they compel it." *Jonathan R. v. Justice*, 41 F.4th 316, 321 (4th Cir. 2022).

These principles apply with special force to children in the foster system. When the state removes children from their homes and takes them into custody, the state assumes responsibility for these children's safety and well-being. When the state subjects children to dangerous placements, denies them necessary services, or warehouses them in institutions, federal courts must be available to remedy these violations of children's constitutional and statutory rights.

The district court's decision risks transforming fundamental constitutional guarantees and landmark federal statutes into hollow promises for foster children, creating a paradox where the state assumes custody over children but simultaneously becomes immune from accountability for how that custody is exercised. Rather than address the merits of Plaintiffs-Appellants' claims or tailor appropriate remedies, the district court closed the courthouse doors entirely at the pleading stage—a drastic

decision with dangerous and far-reaching consequences for both children in the foster system and others who use litigation to compel institutions to comply with basic federal constitutional and statutory guarantees. The district court erred in demoting this case to one that solely concerns "uniquely West Virginia problems." Joint Appendix ("JA") at 1531. Like foster systems in every other state, West Virginia's foster system must abide not only by state law and policy but also by federal laws and constitutional guarantees; Plaintiffs-Appellants have come to the federal court to end violations of their federally protected rights. At base, the district court would render federal courts impotent in the face of systemic violations of federal law. That cannot be.

Amici, with decades of experience in securing protections for system-impacted populations at the institutional level through litigation, write to provide this Court with their on-the-ground, unique perspective on: (1) the dangerous consequences of abandoning institutional reform litigation, thereby creating "dead zones" where violations of constitutional and statutory rights cannot be vindicated by legal process; and (2) the proven efficacy of institutional reform litigation for youth in the foster system as well as for people impacted by other systems.

ARGUMENT

I. THE DISTRICT COURT'S ORDER HAS FAR-REACHING CONSEQUENCES THAT WILL DEPRIVE YOUTH IN THE FOSTER SYSTEM OF REMEDIES FOR VIOLATIONS OF THEIR CONSTITUTIONAL AND STATUTORY RIGHTS

The district court below held Plaintiffs-Appellants do not have standing to adjudicate a case seeking systemic institutional reform as a remedy because such relief is reserved solely to political actors. That view is sorely mistaken and, if adopted, would endanger (if not eliminate) the ability of people who are impacted by government systems to vindicate their federal constitutional and statutory rights. Plaintiffs-Appellants persuasively argue how the district court's novel approach is deeply flawed and contravenes decades of precedent. *Amici* join those arguments, and further explain below the real-world harms such a decision visits upon the youth whose rights are being violated.

A. Youth In The Foster System Experience Serious Harms And Lifelong Consequences

The most troubling implication of the district court's ruling is that it effectively creates "dead zones," where even the most blatant constitutional and statutory violations can persist without judicial remedy simply because they occur within complex state institutions. If the decision stands, those who face constitutional harms and statutory violations in complex institutions would no longer have access to federal courts to protect their rights.

Filed: 05/20/2025 Pg: 82 of 107

Courts play a critical role in protecting the rights of our most marginalized populations, especially children in the foster system, and cannot abdicate this constitutional duty. Each year nearly 600,000 youth spend time in the U.S. foster system.¹ These youth face traumatic and often unnecessary separation from their families and communities.² They suffer shockingly high rates of neglect and physical and sexual abuse while in the foster system: up to 26% of youth report physical abuse by an out-of-home caregiver, and up to 15% report sexual abuse while in the foster system.³ Nearly one in ten youth in the foster system lives in a

¹ CHILDREN'S BUREAU, AFCARS Report, *Trends in Foster Care and Adoption:* FY 2013-2022 (Mar. 20, 2024), https://acf.gov/cb/report/trends-foster-care-adoption.

² See, e.g., Mical Raz & Vivek Sankaran, Opposing Family Separation Policies for the Welfare of Children, 109 Am. J. Pub. Health 1529, 1529-30 (2019).

Mark E. Courtney, et al., Findings from the California Youth Transitions to Adulthood Study (CalYOUTH): Conditions of Youth at Age 19, CHAPIN HALL AT UNIV. OF CHICAGO at 154-55 (2016), https://www.chapinhall.org/wp-content/uploads/CY_YT_RE0516.pdf (summarizing studies showing youths' self-reported rates of neglect by an out-of-home care provider ranged from 20% to 33%, rates of physical abuse ranged from 13% to 26%, and rates of sexual victimization while in foster care ranged from 2% to 15%).

Filed: 05/20/2025 Pg: 83 of 107

group home or an institution rather than with a family, 4 and more than one-third of youth change placements at least three times a year.⁵

Youth in the foster system also experience staggering gaps in educational outcomes, including chronic school disengagement, poor attendance, and alarming rates of school mobility: While 86% of all youth in the U.S. graduate from high school, only 65% of youth in the foster system graduate by age 21.6 They also face inadequate medical care, higher rates of emotional and behavioral difficulties, a higher risk of commercial sexual exploitation, and an increased likelihood of juvenile and criminal legal system involvement.⁷ These outcomes are most drastic

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See CHILDREN'S BUREAU, AFCARS Report at https://acf.gov/sites/default/files/documents/cb/afcars-report-30.pdf (showing that

the most recent placement for 9% of children in foster care was either a "Group Home" or "Institution"). ANNIE E. CASEY FOUND., Child Welfare and Foster Care Statistics (July 27,

^{2024),} https://www.aecf.org/blog/child-welfare-and-foster-care-statistics.

⁶ U.S. Dept of Educ., Non-Regulatory Guidance: Ensuring Educational Stability Children Foster Care in (June at https://www.ed.gov/sites/ed/files/policy/elsec/leg/essa/edhhsfostercarenonregulator guide.pdf; see generally Cheryl L. Somers, et al., Academic Achievement Among a Sample of Youth in Foster Care: The Role of School Connectedness, 57 PSYCHOL. SCH. 1845 (2020).

See, e.g., Bianca D.M. Wilson, et al., Sexual and Gender Minority Youth in Foster UCLA Sch. OF L., WILLIAMS INST. (Aug. 2014) Care. https://williamsinstitute.law.ucla.edu/publications/sgm-youth-la-foster-care/; Annie E. Casey Found., LGBTQ in Child Welfare: A Systematic Review of the Literature at 3-5 (Sept. 22, 2016), https://assets.aecf.org/m/resourcedoc/aecf-LGBTQ2inChildWelfare-2016.pdf.

for the approximately 20,000 youth who "age out" of the foster system each year without a permanent family.⁸

The consequences of foster system involvement are lifelong; for example, the foster system has been referred to as "a highway to homelessness" because it is estimated that 20% of young people in the foster system become homeless the moment they are emancipated at age 18, and 50% of the U.S. homeless population has spent time in the foster system.⁹ These are not isolated lapses; they reflect entrenched structural deficiencies. Institutional reform litigation has been a key component for preventing and mitigating these types of harms in many jurisdictions. *See* Part II.A., *infra*.

B. Children In The Foster System Are Disproportionately Members Of Other Historically Disadvantaged Populations

The district court's order is particularly concerning because it impacts children who are disproportionately members of groups that already face discrimination and abuse. The challenges faced by children in the foster system described above are felt even more starkly for Indigenous, Black, Latine, and LGBTQI+ youth, as well as youth with disabilities, who are, controlling for other

⁸ ANNIE E. CASEY FOUND., What Happens to Youth Aging Out of Foster Care? (Feb. 25, 2025), https://www.aecf.org/blog/what-happens-to-youth-aging-out-of-foster-care.

⁹ NAT'L FOSTER YOUTH INST., Housing & Homelessness, https://nfyi.org/issues/homelessness-2/.

Filed: 05/20/2025 Pg: 85 of 107

variables, overrepresented in the foster system and underserved by the purported services of the foster system.¹⁰

Indigenous children, for example, are exceptionally overrepresented in the foster system, entering the foster system at approximately *twice* the rate of their non-Indigenous peers.¹¹ And in states with higher percentages of Indigenous populations, the figures are even more alarming—for example, in South Dakota, Indigenous children account for nearly 74% of foster children, despite making up about 13% of the state's child population.¹²

See, e.g., HUM. RTS. CAMPAIGN, LGBTQ Youth in the Foster Care System at 2 (2015)("LGBTO Youth"), https://hrc-prod-requests.s3-us-west-2.amazonaws.com/files/assets/resources/HRC-YouthFosterCare-IssueBrief-FINAL.pdf; CHILDREN'S BUREAU, Racial Disproportionality and Disparity in Child https://blackchildlegacy.org/wp-2016), Welfare 10 (Nov. content/uploads/2017/04/racial disproportionality-and-dispraity-in-childwelfare.pdf; NAT'L DISABILITY RTS. NETWORK, Foster Despair: Improving Access to Education Services for Youth with Intellectual Disabilities in State Custody (Nov. https://www.ndrn.org/wp-2013), content/uploads/2019/03/Foster Despair Master FINAL.pdf.

¹¹ HUM. RTS. WATCH, "If I Wasn't Poor, I Wouldn't Be Unfit": The Family Separation Crisis in the US Child Welfare System at 44-45 (Nov. 2022) ("If I Wasn't Poor"),

https://www.hrw.org/sites/default/files/media_2022/11/us_crd1122web_3.pdf; see also Charles Puzzanchera, et al., Disproportionality Rates for Children of Color in Foster Care Dashboard (2010-2021), NAT'L CTR. FOR JUV. JUST. (2023), https://www.ncjj.org/AFCARS/Disproportionality_Dashboard.asp?selDisplay=2.

¹² Makenzie Huber, *A story told in data: Overrepresentation of Indigenous children in the SD foster care system*, SOUTH DAKOTA SEARCHLIGHT (Nov. 17, 2023), https://southdakotasearchlight.com/2023/11/17/overrepresentation-of-native-

Filed: 05/20/2025 Pg: 86 of 107

Similarly, Black children make up only 15% of all U.S. youth, but approximately 25% of the children in the foster system. Over 50% of Black children in the United States will experience a child welfare investigation before their eighteenth birthday (nearly double the rate of white children). Nearly 10% of all Black children will be placed into the foster system (almost double the rate of white children). Latine children also are disproportionately placed in the foster system in some states, with the number of states where this is true steadily growing.

LGBTQI+ youth likewise are overrepresented in the foster system, with studies indicating that about one-third identify as LGBTQI+ (more than three times

american-indigenous-children-south-dakota-foster-care-system-data/; *see also If I Wasn't Poor*, *supra* n.11 at 44-45 (similar statistics for Oklahoma, Alaska and Nebraska).

Emma Ruth, Regulating Families: How the Family Policing System Devastates Black, Indigenous and Latinx Families and Upholds White Family Supremacy at 5, UPEND (2022), https://upendmovement.org/wp-content/uploads/2022/06/upEND-Regulation.pdf.

Hyunil Kim, et al., *Lifetime Prevalence of Investigating Child Maltreatment Among US Children*, 107 AM. J. Pub. HEALTH 274, 277-78 (Feb. 2017), https://pmc.ncbi.nlm.nih.gov/articles/PMC5227926/pdf/AJPH.2016.303545.pdf.

¹⁵ Elisa Minoff & Alexandra Citrin, *Systemically Neglected: How Racism Structures Public Systems to Produce Child Neglect*, CTR. FOR STUDY OF SOC. POL'Y at 5 (Mar. 2022), https://cssp.org/wp-content/uploads/2025/03/Systemically-Neglected-How-Racism-Structures-Public-Systems-to-Produce-Child-Neglect.pdf.

¹⁶ *Id.* at 15.

Filed: 05/20/2025 Pg: 87 of 107

the general population).¹⁷ These youth also face unique challenges in the foster system, including higher rates of placement instability, harassment, and inadequate services that meet their needs.¹⁸ They face discrimination and physical, verbal, and sexual abuse in foster settings more frequently than their non-LGBTQI+ peers do—by peers and adult caregivers.¹⁹ One study found that 100% of LGBTQI+ youth placed in group homes experienced verbal harassment, and 70% reported physical violence.²⁰

Youth with disabilities are also overrepresented in the foster system, with estimates that up to 47% of youth aging out of the foster system have a medical or disability diagnosis requiring additional services or care.²¹ Such youth have significantly more disruptions and longer stays than youth who do not have

¹⁷ Jeremy Loudenback, *LGBTQ Youth Make Up One Third of Foster Care, But Are Often Poorly Served*, THE IMPRINT (July 6, 2021), https://imprintnews.org/top-stories/lgbtq-youth-face-overrepresentation-challenges-in-foster-care.

 $^{^{18}}$ Hum. Rts. Campaign, LGBTQ Youth, supra n.10 at 2.

¹⁹ *Id.* at 2-3.

²⁰ *Id.* at 3. This study was limited to New York City. The state of New York has nondiscrimination protections, but even with those protections, LGBTQI+ discrimination runs rampant.

Elspeth Slater, *Youth with disabilities in the United States Child Welfare System*, 64 CHILD. & YOUTH SERVS. REV. 155, 155 (May 2016).

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 88 of 107

disabilities.²² They are also less likely to find a permanent home, and have a higher risk of mortality while in care compared to youth without disabilities.²³

* * *

These are but a few examples of how the foster system negatively impacts youth. If the district court's holding were applied more broadly, it almost certainly would affect access to judicial remedies for other people involved with state systems. *See* Part II.A., *infra*, for examples of harms that have been addressed by institutional reform efforts in other contexts, including prisons, the juvenile legal system, homeless shelters, schools, and youth held in immigration custody.

C. The District Court's Proposed Alternative Remedies Are Inadequate

This Court has already acknowledged that Plaintiffs-Appellants "bring federal claims, and federal courts are obliged to decide them in all but exceptional circumstances. And this case presents none of those circumstances." *Jonathan R.*, 41 F.4th at 321 (cleaned up). Disregarding this Court's prior holding and the constitutional duties of federal courts, the district court would dismiss the entire action at the pleading stage on grounds of "redressability," creating a new and

²² Christine Platt & Sheila M. Gephart, *Placement disruption of children with disabilities in foster care*, 66 J. PEDIATRIC NURSING 30, 30-35 (Sept.-Oct. 2022).

²³ AM. ACAD. OF PEDIATRICS, *Children in Foster Care with Disabilities Face Significant Challenges* (Sept. 27, 2024), https://www.aap.org/en/news-room/news-releases-from-aap-conferences/children-in-foster-care-with-disabilities-face-significant-challenges/.

untested legal theory unsupported by precedent. The district court's decision denies these children systemic relief through the federal courts, assuming that alternative remedies are available and preferable. The district court is sorely mistaken—federal courts are proper venues for seeking remedies for federal constitutional and statutory violations, including for large and complex systems.²⁴ There is no such thing as "too big to sue."

First, the district court's suggestion that children in the foster system should turn to elected officials to remedy their harms ignores reality and needlessly delays potential relief. See JA at 1532-33. Minors cannot vote. They possess neither the resources nor the platform to influence legislators. The suggestion that children should turn to state officials ignores that these same officials have allegedly continuously failed to act on known systemic harms. The decision below thus sends a devastating message to thousands of children in West Virginia's foster system: Despite the guarantees of the U.S. Constitution and federal law, they must simply endure violations of their rights until someone else with political power decides to help.

Second, the district court's holding would require wronged youth to pursue individual (and therefore inefficient) actions that cannot address structural failures

²⁴ In fact, federal courts regularly deal with complex legal issues including, for example, antitrust and criminal racketeering.

in the foster system. When a child is injured by a systemic problem, individual litigation can, at best, provide relief for that single child while leaving the underlying problem untouched and persisting. Thousands of other children remain at risk while the system continues to fail. The potential of monetary damages from individual relief likewise is ineffective—such compensation cannot restore lost childhoods, undo the trauma of abuse and neglect, or prevent future harm. This also assumes that youth in the foster system have readily available access to free legal counsel who would be willing to foot the bill for a lawsuit against individual actors.²⁵

Closing the courthouse doors to these children means our most marginalized citizens—who are entirely within the state's control—possess merely theoretical constitutional and statutory rights without a meaningful way to practically vindicate those rights. According to the district court's logic, when the state assumes custody of a child, it assumes diminished—not heightened—constitutional responsibilities and is free to ignore its statutory obligations. That understanding is backwards, and renders youth helpless in the face of institutional abuse.

²⁵ See Amelia Ferrell Knisley, West Virginia's foster care mess spills over into court system; House will try to address it, WEST VIRGINIA WATCH (Feb. 13, 2025) https://westvirginiawatch.com/2025/02/13/west-virginias-foster-care-mess-spills-over-into-court-system-house-will-try-to-address-it/ (paraphrasing judicial official's testimony at legislative hearing: "there aren't near enough [attorneys in West Virginia] for [children in the foster system]"); WEST VIRGINIA LEGIS., Archived Recordings: February 13th, 2025 at 9:00 a.m., Standing Committee on the Judiciary, available at https://home.wvlegislature.gov/archived-recordings/.

II. INSTITUTIONAL REFORM LITIGATION HAS DELIVERED MEANINGFUL, LONG-LASTING RESULTS

Contrary to the district court's suggestion otherwise, federal courts have proven themselves to be capable of fashioning appropriate, targeted relief in response to systemic violations of federal constitutional and statutory rights, even in the most complex of cases. Where the district court sees judicial overreach, history reveals a different story: In institutional reform litigation, federal courts have consistently used their traditional powers of equity to vindicate constitutional rights—often with the consent and collaboration of state officials themselves, as seen in the case exemplars below. Far from disrupting the balance of power, these interventions have enhanced government function while protecting our most disenfranchised populations. The district court's decision would abandon a proven pathway to constitutional and statutory compliance that has transformed harmful systems and countless lives.

A. Institutional Reform Has Achieved Lasting Important Successes, Both For Youth In The Foster System And Beyond

Institutional reform litigation has long served as an essential tool for ensuring that government systems meet their constitutional and statutory obligations. Where those obligations are not met, institutional reform litigation has established accountability, promoted systemic improvements, and ensured long-term compliance with constitutional and statutory mandates.

For decades, institutional reform litigation has produced tangible benefits for children in the foster system across the country. For example:

- David C. v. Leavitt, No. 2:93-cv-00206 (D. Utah 1993): Children in the Utah foster system filed suit to address harms like those experienced by the lead plaintiff, who was provided with almost no mental health treatment after witnessing a foster parent beat his brother to death. The parties entered a settlement agreement that included active monitoring and enforcement by the district court. By the end of the lawsuit, 94% of youth were receiving timely health assessments, 96% of abuse and neglect investigations were completed on time, and the number of caseworkers had doubled and caseloads dropped.²⁶
- *Kenny A. v. Deal*, No. 1:02-cv-01686 (N.D. Ga. 2002): Classes of children in Georgia foster systems filed suit for violations of their federal and state rights. The settlement of *Kenny A*. forced Georgia to shut down dangerous emergency shelters (where youth may spend months or years), and to use family homes for emergency or temporary placements instead.²⁷ To ensure

²⁶ NAT'L CTR. FOR YOUTH LAW, *David C. Lawsuit Transforms Utah's Child Welfare System* (June 28, 2007), https://youthlaw.org/news/david-c-lawsuit-transforms-utahs-child-welfare-system; *see also* Agreement to Terminate the Lawsuit, *David C.*, No. 2:93-cv-002026, Doc. 580 (D. Utah May 11, 2007).

²⁷ See CHILDREN'S RTS., Kenny A. v. Deal, https://www.childrensrights.org/in-the-courts/ga-kenny-a-v-deal.

Filed: 05/20/2025 Pg: 93 of 107

accountability, independent monitors at Georgia State University regularly issue reports to ensure that reform is on track.²⁸

• Juan F. v. Weicker, 37 F.3d 874 (2d Cir. 1994): A class of youth in Connecticut's foster system brought a 42 U.S.C. § 1983 claim alleging the state's system violated their constitutional and statutory rights. The consent decree created a "detailed plan for improving the management, operation, procedures, staffing and funding of Connecticut's [Department of Children and Families]."²⁹ This led to, among other improvements, capping caseloads of Department staff; increasing placement of youth in the foster system with their relatives; increased reunification with their families and decreased time in the foster system for many youth; and the creation of guidelines and handbooks in the Department to address youth needs.³⁰

²⁸ GEORGIA STATE UNIV., CTR. FOR STATE & LOCAL FIN., TECH. ASSISTANCE / GOV'T SOLUTIONS, *Kenny A. v. Deal Monitoring*, https://cslf.gsu.edu/technical-assistance/#1521742859920-bb1d4fd1-dda7.

²⁹ Juan F., 37 F.3d at 876.

³⁰ *Id.* at 881 (commending parties' joint efforts to address "over one-hundred issues that plaintiffs have advanced in their broad-scale challenge on behalf of Connecticut's foster care and adoptive children"); *see also* DCF COURT MONITOR'S OFFICE, *Juan F. v. Lamont Exit Plan Status Report* (Mar. 2022), https://portal.ct.gov/-/media/dcf/positive_outcomes/pdf/juan-f--v-lamont-exit-plan-status-report-final.pdf.

USCA4 Appeal: 25-1232

Katie A. v. Bonta, No. 2:02-cv-05662 (C.D. Cal. 2002): A class of California youth with unmet mental health needs brought claims alleging that the foster system housed them in hospitals and large group homes instead of providing them with services that would enable them to stay in their homes and communities. The district court directed the parties to attempt settlement and appointed a Special Master to manage the process.³¹ The resulting settlement provided a framework for improving how mental health care is provided to children in the foster system, including improved coordination among agencies and providers, an individualized array of services focused on keeping children in their homes, and accessing additional funding.³²

Even cases that are still early in settlement implementation have greatly reduced harm to children. For example, as a result of *D.S. v. Washington Department of Children & Families*, No. 2:21-cv-00113 (W.D. Wash. 2021),

NAT'L CTR. FOR YOUTH LAW, *Katie A. v. Bonta Settlement Ensures CA Foster Youth Improved Access to Mental Health Care* (Oct. 1, 2011) https://youthlaw.org/news/katie-v-bonta-settlement-ensures-ca-foster-youth-improved-access-mental-health-care; Report Pursuant to Court's Order Appointing Special Master April 3, 2009, *Katie A.*, No. 2:02-cv-05662, Doc. 702 (C.D. Cal. May 27, 2010), available at https://youthlaw.org/sites/default/files/wp_attachments/Katie-A-Special-Masters-Report-to-the-Court-May-27-2010-FINAL-1.pdf.

Stipulated Judgment Pursuant to Class Action Settlement Agreement, *Katie A.*, Doc. 779 (C.D. Cal. Dec. 5, 2011), available at https://youthlaw.org/sites/default/files/wp_attachments/20111205-Katie-A-Stipulated_Judgment.pdf.

Washington has eliminated its practice of having youth in the foster system spend the night in agency offices and cars, and the number of youth in unlicensed and one-night placements has decreased by two thirds.³³ And as Missouri works toward compliance with settlement in *M.B. v. Tidball*, No. 2:17-cv-04102 (W.D. Mo. 2017), the State has achieved marked improvement in training foster parents on the appropriate use of psychotropic medications and on conducting independent medical reviews of concerning prescriptions as a safeguard to prevent the unsafe use of these powerful drugs, including in dangerous combinations, at inappropriate dosages, by very young children.³⁴

Beyond the foster system, federal courts have successfully crafted remedies to address violations brought through institutional reform lawsuits.³⁵ For example:

Unaccompanied immigrant children – Lucas R. v. Becerra, No. 2:18-cv-05741 (C.D. Cal. 2018): Unaccompanied immigrant youth in Office of Refugee Resettlement (ORR) custody sued the administration for violations

³³ Annual Monitoring Report, *D.S.*, No. 2:21-cv-00113, Doc. 172 (W.D. Wash. May 7, 2025).

³⁴ M.B. v. Tidball Data Validator Report, Third Reporting Period: January – June 2024, *M.B.*, No. 2:17-cv-04102, Doc. 363-2 (W.D. Mo. May 14, 2025).

³⁵ See generally CTR. FOR JUST. & DEMOCRACY, Fact Sheet: Civil Rights Class Actions: A Singularly Effective Tool to Combat Discrimination (Jan. 6, 2014), http://centerjd.org/content/fact-sheet-civil-rights-class-actions-singularly-effective-tool-combat-discrimination.

of their constitutional and statutory rights occurring in government juvenile detention centers. Three court-approved settlements were reached to: (1) establish procedural protections and oversight for the administration of psychotropic medications to children in ORR custody;³⁶ (2) ensure the rights of children with disabilities to needed accommodations and placement in the least restrictive setting;³⁷ and (3) protect children's right to seek legal representation related to their placement, release, medication, and other important matters.³⁸

Filed: 05/20/2025

• Punitive youth probation programs – Sigma Beta Xi v. County of Riverside, No. 5:18-cv-01399 (C.D. Cal. 2018): Youth challenged how the Riverside County Probation Department coerced thousands of children—some as young as in the first grade—into punitive probation supervision through a Youth Accountability Team (YAT) Program for normal, childish

³⁶ *Lucas R.*, Doc. 408-3, available at https://youthlaw.org/sites/default/files/2024-01/Psychotropic%20Medications%20Settlement.pdf.

³⁷ *Lucas R.*, Doc. 408-5, available at https://youthlaw.org/sites/default/files/2024-01/Disability%20Rights%20Settlement.pdf.

NAT'L CTR. FOR YOUTH LAW, *Landmark settlements mark a turning point in the treatment of children in immigration custody* (Nov. 14, 2023) https://youthlaw.org/news/landmark-settlements-mark-turning-point-treatment-children-immigration-custody; *Lucas R.*, Doc. 408-4 (Nov. 14, 2023 C.D. Cal.), available at https://youthlaw.org/sites/default/files/2024-01/Legal%20Representation%20Settlement.pdf.

"behavioral issues" (*e.g.*, using profanity or being late to class).³⁹ A courtapproved class-wide settlement required the County to, among other things: end the YAT Program for youth with minor charges; appoint and ensure consultation with counsel before youth signed a YAT contract; limit the terms and duration of YAT contracts; train probation staff on positive youth development; and allocate funds to community organizations that served the needs of young people.⁴⁰

• Violations of IDEA – *D.L. v. Dist. of Columbia*, 860 F.3d 713 (D.C. Cir. 2017): Parents and preschoolers filed suit against the District of Columbia under the Individuals with Disabilities Education Act (IDEA) for failing to provide special education to hundreds of preschoolers with disabilities. ⁴¹ The D.C. Circuit upheld an injunction requiring multiple institutional reforms, including programmatic remedies, *rejecting* the argument that the district court was improperly assuming control of the District. ⁴² Rather, the D.C.

³⁹ Complaint, *Sigma Beta Xi*, No. 5:18-cv-01399, Doc. 1 (C.D. Cal. July 1, 2018), available at https://youthlaw.org/sites/default/files/wp_attachments/Sigma-Beta-XI-v-Riverside-complaint.pdf.

Notice of Class Action Settlement About the Rights of Youth Involved in the Riverside County Youth Accountability Team ("YAT") Program (Sept. 2020), https://youthlaw.org/sites/default/files/wp_attachments/SBX-v.-County-of-Riverside-Final-Notice-of-Class-Settlement September-2020.pdf.

⁴¹ D.L., 860 F.3d at 717.

⁴² *Id.* at 730.

Circuit found that the "injunction balance[d] the need for relief with deference to school administrators, precisely what the court is supposed to do."⁴³ To date, the District has implemented policies and procedures to address its previous failures, ensuring that preschool children are appropriately evaluated upon matriculation.⁴⁴

• Youth detention facilities – *C.P.X. v. Garcia*, 4:17-cv-00417 (S.D. Iowa, 2017): A class of boys confined in a youth detention facility who received psychotropic medications or were diagnosed with a mental health disorder sued for violations of their constitutional rights, including unnecessary use of isolation and mechanical restraints and failure to provide minimally adequate mental health care.⁴⁵ In 2020, following trial, the court ordered injunctive relief including: (1) limiting use of isolation and restraints; (2) directing defendants to create a plan to ensure adequate mental health care; and (3) appointing a monitor. The parties and monitor collaborated in drafting a

⁴³ *Id*.

⁴⁴ Office of State Superintendent of Educ., D.L. v. District of Columbia at a Glance,

https://osse.dc.gov/sites/default/files/dc/sites/osse/page_content/attachments/D.L. %20v%20District%20of%20Columbia%20at%20a%20Glance.pdf.

⁴⁵ See CHILDREN'S RTS., C.P.X. v. Garcia (Formerly Known as C.P.X. v. Foxhoven), https://www.childrensrights.org/in-the-courts/ia-c-p-x-v-garcia-formerly-known-as-c-p-x-v-foxhoven.

Remedial Plan, and as of the most recent monitor's report, defendants have reached substantial compliance.⁴⁶

- Violations of rights for people with disabilities experiencing homelessness

 Butler v. City of N.Y., No. 15-cv-3783 (S.D.N.Y. 2017): A class of individuals with disabilities residing in New York City's homeless shelter system filed suit after receiving inadequate or nonexistent services to address their unique needs. The City and the class ultimately reached a comprehensive settlement agreement in 2017 that improved the intake procedures, reasonable accommodations, and meal access for this population.⁴⁷
- Violations of incarcerated individuals' rights⁴⁸ *Small v. Hunt*, 858 F. Supp. 510 (E.D.N.C. 1994): A class of incarcerated individuals sued North Carolina for violations of their constitutional rights based on inadequate living conditions in prisons. During trial, where evidence was presented on the inadequacy of facilities, the unsanitary condition of food served at the prisons,

⁴⁶ Fifth Comprehensive Monitor's Report, *CPX*, No. 4:17-cv-00417, Doc. 462 (S.D. Iowa Dec. 5, 2024).

⁴⁷ Stipulation of Settlement, *Butler*, No. 15-cv-373, Doc. 67 (S.D.N.Y. Nov. 13, 2017).

⁴⁸ See also Brown v. Plata, 563 U.S. 493, 527 (2011) (permitting State to undertake remedial efforts necessary to address overcrowding in prisons).

and the lack of educational and vocational programs, the parties entered into a settlement agreement.⁴⁹ The settlement "vastly improved" living conditions, including eliminating triple-bunking and increasing available dayrooms.⁵⁰ The court retained jurisdiction to oversee the settlement agreement, hearing testimony when needed and modifying the settlement agreement by balancing the interests of the parties.⁵¹

Violations of IDEA – *Felix v. Lingle*, No. 1:93-cv-00367 (D. Haw. 1993):

A class of youth with disabilities sued Hawaii for lack of compliance with the IDEA and Section 504 of the Rehabilitation Act. 52 Hawaii successfully exited the consent decree, which established 141 benchmarks necessary to achieve substantial compliance. The Attorney General of Hawaii stated that the lawsuit resulted in "dramatic and effective changes" to Hawaii's special education system and that "the state is now able to comply with the law," and the Superintendent of Hawaii's Department of Education thanked the plaintiffs and monitor for holding the state accountable. 53

⁴⁹ *Small*, 858 F. Supp. at 513.

⁵⁰ *Id.* at 516.

⁵¹ *Id.* at 522-23.

⁵² Complaint, *Felix*, No. 1:93-cv-00367, Doc. 1 (D. Haw. May 4, 1993).

⁵³ HAWAII DEPT. ATTY. GEN., *Felix Case Ends*, (May 31, 2005), https://ag.hawaii.gov/wp-content/uploads/2012/12/2005-21.pdf.

Courts and agencies have also successfully overseen institutional reforms in state disability service systems as a result of *Olmstead v. L.C.*, 527 U.S. 581 (1999), where the Supreme Court held that States must provide community-based treatment for persons with mental disabilities.⁵⁴ Some of these improvements include more state programs supporting community living for individuals with disabilities, and increased funding for related state programs.⁵⁵

As these examples demonstrate, institutional reform litigation—when supported by clear legal mandates and driven by judicial accountability—can correct legal violations and deliver lasting benefits. Such equitable remedies are clearly within the province of federal courts' powers.

B. Courts Are Fully Equipped To Order And Oversee Institutional Reform

Judges use the same tools when ordering and overseeing institutional reform as they do in ordering and overseeing relief in other kinds of cases. In institutional reform cases, the adversarial process is often a necessary precursor to settlement, as the process of testing legal claims through motion practice and discovery leads the parties to mutual understanding of the realities and possibilities for reform in

⁵⁴ Olmstead, 527 U.S. at 607.

⁵⁵ Valerie Flores & Sarah Triano, CTR. FOR HEALTH CARE STRATEGIES, *The Olmstead Decision 25 Years Later* (June 24, 2024), https://www.chcs.org/the-olmstead-decision-25-years-later/.

Filed: 05/20/2025 Pg: 102 of 107

complex institutions. Even when the parties entering settlement are not completely aligned on the law or the facts, the testing that occurs in adversarial litigation before a court may substantially narrow many of the systemic issues in need of resolution. Courts assist parties in this process using traditional tools in their judicial arsenal, such as case management orders with regularly scheduled mediation and settlement conferences.⁵⁶

Indeed, federal courts are rarely tasked with independently crafting policy-based injunctive relief. Rather, the vast majority of institutional reform cases take the form of settlements where the *parties* agree to the details of the reforms, and the scope and duration of any subsequent reporting.⁵⁷ And in the event a court must make a substantive decision about relief, it "can, and should, rely on relevant and informed expert testimony when making factual findings." *Plata*, 563 U.S. at 535; *see also* FED. R. EVID. 703. Not only do courts typically request and rely on input from the parties and their experts, but courts can appoint their own non-party expert under Federal Rule of Evidence 706.

See, e.g., Order Approving Class Action Settlement and Attorney Fees, *Baxley v. Douglas*, No. 3:18-cv-01526, Doc. 686 at 3 (S.D.W.V. Sept. 27, 2022) (acknowledging that via court-ordered mediation discussions, "Defendant incorporated many of the discussed concepts ... and implemented a new policy regarding the ADA in the jails").

⁵⁷ For example, NCYL has filed dozens of successful institutional reform cases over the past fifty years. Virtually all of these have been resolved through the settlement process.

Whether ordered by a court or agreed to under court-approved settlement or consent decree, relief in institutional reform litigation can take many forms. For example, relying on the parties' submissions and court-appointed experts, courts may order: (1) policy, practice and process changes within an agency to end previously illegal practices; (2) training and coaching for agency staff to ensure compliance with new policies, practices, procedures, and use of increased resources; and (3) quantitative and qualitative data collection to show adoption of and adherence to reforms. See, e.g., Juan F., 37 F.3d at 876. Monitorships are a frequent component of both court-approved settlements and court-ordered reforms absent settlement—they can supplement the government agency's work to enact lasting reforms by providing the court and the parties an unbiased account of the government's progress toward required reform as well as non-binding expert recommendations to the government in choosing how to achieve specific outcomes.

Critically, when courts appoint a monitor or order specific relief, the agency generally remains free to determine how to accomplish the court-ordered reform. Courts will typically only overrule an agency's determination of how to enact specific reforms after an extended period of failure to remediate an issue. *See, e.g., Armstrong v. Newsom*, 58 F.4th 1283, 1297 (9th Cir. 2023) (court intrusion into agency decision-making may be appropriate where "Defendants[] fail[ed] to comply with the previous, less-intrusive remedy"). Often, implementation of a monitoring

Filed: 05/20/2025 Pg: 104 of 107

or auditing program creates information-gathering capacities that improve the agency's ability to measure the impacts of its programs. Monitoring with periodic reporting actually *decreases* the risk of judicial overreach because judicially-ordered reforms that are less effective are discovered through reporting, and can be amended by the parties. Court-ordered monitoring and other prophylactic relief incentivizes government defendants to meaningfully engage in institutional reform and comply with injunctions.

After entering an institutional reform order, a court's role is primarily to enforce that order (as it would with any other order) until the reform is achieved in the eyes of the law. *See, e.g., Belk v. Charlotte-Mecklenburg Bd. of Educ.*, 269 F.3d 305 (4th Cir. 2001) (school system achieved unitary status and no longer needed judicial oversight to implement desegregation). In so doing, courts address serious systemic rights violations while allowing government agencies to decide how best to implement on-the-ground changes.

See, e.g., Andy Shookhoff, Reflections on the Role of the Monitor in Child Welfare Litigation in For the Welfare of Children: Lessons Learned from Class Action Litigation 23, 23 (Jan. 2012) (Ctr. for Study of Soc. Pol'y), https://cssp.org/wp-content/uploads/2025/03/Lessons-Learned.pdf.

⁵⁹ See Charles F. Sabel & William H. Simon, Destabilization Rights: How Public Law Litigation Succeeds, 117 HARV. L. REV. 1016, 1019-20 (2004) (noting that "the demands on the managerial capacities of the court, and the risk to its political legitimacy, are smaller in this continuous collaborative process" where relief is crafted by the parties, and is amended iteratively).

USCA4 Appeal: 25-1232 Doc: 28-1 Filed: 05/20/2025 Pg: 105 of 107

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In sum, federal courts are essential in ensuring efficient resolution of these complex claims, and are highly capable of doing so in a manner that ensures redressability of constitutional and statutory violations without usurping the legislative or executive role.

CONCLUSION

This Court should reverse the district court's Order.

Dated: May 20, 2025 Respectfully submitted,

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CERTIFICATE OF COMPLIANCE

Pursuant to Fed. R. App. P. 29(a)(4)(G) and 32(g)(1), I certify that this brief contains 6,177 words, excluding those parts exempted by Fed. R. App. P. 32(f), and thus complies with the word limits specified by Fed. R. App. P. 29(a)(5). The brief's type size and typeface comply with Fed. R. App. P. 32(a)(5) and 32(a)(6) because it has been prepared in a proportionately spaced typeface using Microsoft Word 365 in 14-point Times New Roman font.

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CERTIFICATE OF SERVICE

Pursuant to Fed. R. App. P. 25(c), I hereby certify that on May 20, 2025, I caused the foregoing document to be electronically filed the with the Clerk of the Court for the United States Court of Appeals for the Fourth Circuit by using the appellate CM/ECF system. All participants in the case are registered CM/ECF users and that service will be accomplished by the appellate CM/ECF system.

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